

SENATE, No. 3713

STATE OF NEW JERSEY

221st LEGISLATURE

INTRODUCED OCTOBER 7, 2024

Sponsored by:

Senator VINCENT J. POLISTINA

District 2 (Atlantic)

Senator SHIRLEY K. TURNER

District 15 (Hunterdon and Mercer)

Co-Sponsored by:

Senators Diegnan, Gopal, Wimberly, Johnson and McKnight

SYNOPSIS

Requires pay for extracurricular activities to be included in compensation for TPAF purposes.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/30/2025)

1 AN ACT concerning compensation for purposes of the Teachers'
2 Pension and Annuity Fund and amending N.J.S.18A:66-2.

3
4 **BE IT ENACTED** *by the Senate and General Assembly of the State*
5 *of New Jersey:*

6
7 1. N.J.S.18A:66-2 is amended to read as follows:

8 18A:66-2. As used in this article:

9 a. "Accumulated deductions" means the sum of all the
10 amounts, deducted from the compensation of a member or
11 contributed by or in behalf of the member, including interest
12 credited to January 1, 1956, standing to the credit of the member's
13 individual account in the annuity savings fund.

14 b. "Annuity" means payments for life derived from the
15 accumulated deductions of a member as provided in this article.

16 c. "Beneficiary" means any person receiving a retirement
17 allowance or other benefit as provided in this article.

18 d. (1) "Compensation" means the contractual salary, for
19 services as a teacher as defined in this article, which is in
20 accordance with established salary policies of the member's
21 employer for all employees in the same position, and, commencing
22 on the effective date of P.L. , c. (pending before the Legislature
23 as this bill), shall include additional remuneration for performing
24 extracurricular duties beyond the regular school day or the regular
25 school year, but shall not include individual salary adjustments
26 which are granted primarily in anticipation of the member's
27 retirement or additional remuneration for performing temporary [or
28 extracurricular] duties beyond the regular school day or the regular
29 school year. Extracurricular duties shall include, but are not limited
30 to, preparation for and involvement in public performances,
31 contests, athletic competitions, demonstrations, displays, and club
32 activities.

33 (2) In the case of a person who becomes a member of the
34 retirement system on or after July 1, 2007, "compensation" means
35 the amount of the contractual salary equivalent to the annual
36 maximum wage contribution base for Social Security, pursuant to
37 the Federal Insurance Contributions Act, for services as a teacher as
38 defined in this article, which is in accordance with established
39 salary policies of the member's employer for all employees in the
40 same position, and, commencing on the effective date of P.L. , c.
41 (pending before the Legislature as this bill), shall include additional
42 remuneration for performing extracurricular duties beyond the
43 regular school day or the regular school year, but shall not include
44 individual salary adjustments which are granted primarily in
45 anticipation of the member's retirement or additional remuneration
46 for performing temporary [or extracurricular] duties beyond the

EXPLANATION – Matter enclosed in bold-faced brackets **[thus]** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 regular school day or the regular school year. Extracurricular
2 duties shall include, but are not limited to, preparation for and
3 involvement in public performances, contests, athletic competitions,
4 demonstrations, displays, and club activities.

5 This paragraph shall not apply to a person who at the time of
6 enrollment in the retirement system on or after July 1, 2007
7 transfers service credit from another State-administered retirement
8 system pursuant to N.J.S.18A:66-15.1, but shall apply to a former
9 member of the retirement system who has been granted a retirement
10 allowance and is reenrolled in the retirement system on or after July
11 1, 2007 pursuant to N.J.S.18A:66-53.2 after becoming employed
12 again in a position that makes the person eligible to be a member of
13 the retirement system.

14 For the period of July 1, 2009 through June 30, 2011,
15 "contractual salary" for State employees shall include wage
16 increases under a collective negotiations agreement notwithstanding
17 that, by amendment to that collective negotiations agreement, the
18 effective date of the contractual increase has been deferred. For the
19 purpose of this paragraph, "State employee" means an employee in
20 the Executive Branch of State government of New Jersey.

21 e. "Employer" means the State, the board of education or any
22 educational institution or agency of or within the State by which a
23 teacher is paid.

24 f. (1) "Final compensation" means the average annual
25 compensation for which contributions are made for the three years
26 of creditable service in New Jersey immediately preceding the
27 member's retirement or death, or it shall mean the average annual
28 compensation for New Jersey service for which contributions are
29 made during any three fiscal years of his or her membership
30 providing the largest possible benefit to the member or the
31 member's beneficiary.

32 (2) In the case of a person who becomes a member of the
33 retirement system on or after the effective date of P.L.2010, c.1,
34 "final compensation" means the average annual compensation for
35 which contributions are made for the five years of creditable service
36 in New Jersey immediately preceding the member's retirement or
37 death, or it shall mean the average annual compensation for New
38 Jersey service for which contributions are made during any five
39 fiscal years of his or her membership providing the largest possible
40 benefit to the member or the member's beneficiary.

41 g. "Fiscal year" means any year commencing with July 1, and
42 ending with June 30, next following.

43 h. "Pension" means payments for life derived from
44 appropriations made by the State or employers to the Teachers'
45 Pension and Annuity Fund.

46 i. "Annuity reserve" means the present value of all payments
47 to be made on account of any annuity or benefit in lieu of an
48 annuity, granted under the provisions of this article, computed on

1 the basis of such mortality tables recommended by the actuary as
2 the board of trustees adopts, with regular interest.

3 j. "Pension reserve" means the present value of all payments to
4 be made on account of any pension or benefit in lieu of a pension
5 granted to a member from the Teachers' Pension and Annuity Fund,
6 computed on the basis of such mortality tables recommended by the
7 actuary as the board of trustees adopts, with regular interest.

8 k. "Present-entrant" means any member of the Teachers'
9 Pension and Annuity Fund who had established status as a "present-
10 entrant member" of said fund prior to January 1, 1956.

11 l. "Rate of contribution initially certified" means the rate of
12 contribution certified by the retirement system in accordance with
13 N.J.S.18A:66-29.

14 m. "Regular interest" shall mean interest as determined by the
15 State Treasurer, after consultation with the Directors of the
16 Divisions of Investment and Pensions, the board of trustees and the
17 actuary. It shall bear a reasonable relationship to the percentage
18 rate of earnings on investments based on the market value of assets
19 but shall not exceed the assumed percentage rate of increase applied
20 to salaries plus 3%, provided however that the board of trustees
21 shall not set the average percentage rate of increase applied to
22 salaries below 6%.

23 n. "Retirement allowance" means the pension plus the annuity.

24 o. "School service" means any service as a "teacher" as defined
25 in this section.

26 p. "Teacher" means any regular teacher, special teacher,
27 helping teacher, teacher clerk, principal, vice-principal, supervisor,
28 supervising principal, director, superintendent, city superintendent,
29 assistant city superintendent, county superintendent, State
30 Commissioner or Assistant Commissioner of Education, members
31 of the State Department of Education who are certificated,
32 unclassified professional staff and other members of the teaching or
33 professional staff of any class, public school, renaissance school
34 project established pursuant to P.L.2011, c.176 (C.18A:36C-
35 1 et seq.) upon commencement of employment, high school, normal
36 school, model school, training school, vocational school, truant
37 reformatory school, or parental school, and of any and all classes or
38 schools within the State conducted under the order and
39 superintendence, and wholly or partly at the expense of the State
40 Board of Education, of a duly elected or appointed board of
41 education, board of school directors, or board of trustees of the
42 State or of any school district or normal school district thereof, and
43 any persons under contract or engagement to perform one or more
44 of these functions. It shall also mean any person who serves, while
45 on an approved leave of absence from regular duties as a teacher, as
46 an officer of a local, county or State labor organization which
47 represents, or is affiliated with an organization which represents,
48 teachers as defined in this subsection. No person shall be deemed a

1 teacher within the meaning of this article who is a substitute
2 teacher. In all cases of doubt the board of trustees shall determine
3 whether any person is a teacher as defined in this article.

4 q. "Teachers' Pension and Annuity Fund," hereinafter referred
5 to as the "retirement system" or "system," is the corporate name of
6 the arrangement for the payment of retirement allowances and other
7 benefits under the provisions of this article, including the several
8 funds placed under said system. By that name all its business shall
9 be transacted, its funds invested, warrants for money drawn, and
10 payments made and all of its cash and securities and other property
11 held.

12 r. "Veteran" means any honorably discharged officer, soldier,
13 sailor, airman, marine or nurse who served in any Army, Air Force
14 or Navy of the Allies of the United States in World War I between
15 July 14, 1914, and November 11, 1918, or who served in any Army,
16 Air Force or Navy of the Allies of the United States in World War
17 II, between September 1, 1939, and September 2, 1945, and who
18 was inducted into such service through voluntary enlistment, and
19 was a citizen of the United States at the time of such enlistment, and
20 who did not, during or by reason of such service, renounce or lose
21 United States citizenship, and any officer, soldier, sailor, marine,
22 airman, nurse or army field clerk who has served in the active
23 military or naval service of the United States and has or shall be
24 discharged or released therefrom under conditions other than
25 dishonorable, in any of the following wars, uprisings, insurrections,
26 expeditions or emergencies, and who has presented to the retirement
27 system evidence of such record of service in form and content
28 satisfactory to said retirement system:

29 (1) The Indian wars and uprisings during any of the periods
30 recognized by the War Department of the United States as periods
31 of active hostility;

32 (2) The Spanish-American War between April 20, 1898, and
33 April 11, 1899;

34 (3) The Philippine insurrections and expeditions during the
35 periods recognized by the War Department of the United States as
36 of active hostility from February 4, 1899, to the end of 1913;

37 (4) The Peking relief expedition between June 20, 1900, and
38 May 27, 1902;

39 (5) The army of Cuban occupation between July 18, 1898, and
40 May 20, 1902;

41 (6) The army of Cuban pacification between October 6, 1906,
42 and April 1, 1909;

43 (7) The Mexican punitive expedition between March 14, 1916,
44 and February 7, 1917;

45 (8) The Mexican border patrol, having actually participated in
46 engagements against Mexicans between April 12, 1911, and June
47 16, 1919;

1 (9) World War I, between April 6, 1917, and November 11,
2 1918;

3 (10) World War II, between September 16, 1940, and December
4 31, 1946, who shall have served at least 90 days in such active
5 service, exclusive of any period of assignment (1) for a course of
6 education or training under the Army Specialized Training Program
7 or the Navy College Training Program, which course was a
8 continuation of a civilian course and was pursued to completion, or
9 (2) as a cadet or midshipman at one of the service academies, any
10 part of which 90 days was served between said dates; provided that
11 any person receiving an actual service-incurred injury or disability
12 shall be classed as a veteran, whether or not that person has
13 completed the 90-day service as herein provided;

14 (11) Korean conflict on or after June 23, 1950, and on or prior to
15 January 31, 1955, who shall have served at least 90 days in such
16 active service, exclusive of any period of assignment (1) for a
17 course of education or training under the Army Specialized
18 Training Program or the Navy College Training Program, which
19 course was a continuation of a civilian course and was pursued to
20 completion, or (2) as a cadet or midshipman at one of the service
21 academies, any part of which 90 days was served between said
22 dates; provided that any person receiving an actual service-incurred
23 injury or disability shall be classed as a veteran, whether or not that
24 person has completed the 90-day service as herein provided; and
25 provided further that any member classed as a veteran pursuant to
26 this subsection prior to August 1, 1966, shall continue to be classed
27 as a veteran, whether or not that person completed the 90-day
28 service between said dates as herein provided;

29 (12) Lebanon crisis, on or after July 1, 1958, who has served in
30 Lebanon or on board any ship actively engaged in patrolling the
31 territorial waters of that nation for a period, continuous or in the
32 aggregate, of at least 14 days commencing on or before November
33 1, 1958 or the date of termination of that conflict, as proclaimed by
34 the President of the United States or Congress, whichever date of
35 termination is the latest, in such active service; provided, that any
36 person receiving an actual service-incurred injury or disability shall
37 be classed as a veteran whether or not that person has completed the
38 14 days' service as herein provided;

39 (13) Vietnam conflict, on or after December 31, 1960, and on or
40 prior to May 7, 1975, who shall have served at least 90 days in such
41 active service, exclusive of any period of assignment (1) for a
42 course of education or training under the Army Specialized
43 Training Program or the Navy College Training Program, which
44 course was a continuation of a civilian course and was pursued to
45 completion, or (2) as a cadet or midshipman at one of the service
46 academies, any part of which 90 days was served between said
47 dates; and exclusive of any service performed pursuant to the
48 provisions of section 511(d) of Title 10, United States Code,

1 pursuant to an enlistment in the Army National Guard or as a
2 reserve for service in the Army Reserve, Naval Reserve, Air Force
3 Reserve, Marine Corps Reserve, or Coast Guard Reserve; provided
4 that any person receiving an actual service-incurred injury or
5 disability shall be classed as a veteran, whether or not that person
6 has completed the 90-day service as herein provided;

7 (14) Lebanon peacekeeping mission, on or after September 26,
8 1982, who has served in Lebanon or on board any ship actively
9 engaged in patrolling the territorial waters of that nation for a
10 period, continuous or in the aggregate, of at least 14 days
11 commencing on or before December 1, 1987 or the date of
12 termination of that mission, as proclaimed by the President of the
13 United States or Congress, whichever date of termination is the
14 latest, in such active service; provided, that any person receiving an
15 actual service-incurred injury or disability shall be classed as a
16 veteran whether or not that person has completed the 14 days'
17 service as herein provided;

18 (15) Grenada peacekeeping mission, on or after October 23,
19 1983, who has served in Grenada or on board any ship actively
20 engaged in patrolling the territorial waters of that nation for a
21 period, continuous or in the aggregate, of at least 14 days
22 commencing on or before November 21, 1983 or the date of
23 termination of that mission, as proclaimed by the President of the
24 United States or Congress, whichever date of termination is the
25 latest, in such active service; provided, that any person receiving an
26 actual service-incurred injury or disability shall be classed as a
27 veteran whether or not that person has completed the 14 days'
28 service as herein provided;

29 (16) Panama peacekeeping mission, on or after December 20,
30 1989 or the date of inception of that mission, as proclaimed by the
31 President of the United States or Congress, whichever date of
32 inception is earliest, who has served in Panama or on board any ship
33 actively engaged in patrolling the territorial waters of that nation for
34 a period, continuous or in the aggregate, of at least 14 days
35 commencing on or before January 31, 1990 or the date of
36 termination of that mission, as proclaimed by the President of the
37 United States or Congress, whichever date of termination is the
38 latest, in such active service; provided, that any person receiving an
39 actual service-incurred injury or disability shall be classed as a
40 veteran whether or not that person has completed the 14 days'
41 service as herein provided;

42 (17) Operation "Desert Shield/Desert Storm" mission in the
43 Arabian peninsula and the Persian Gulf, on or after August 2, 1990
44 or the date of inception of that operation, as proclaimed by the
45 President of the United States or Congress, whichever date of
46 inception is earliest, who has served in the Arabian peninsula or on
47 board any ship actively engaged in patrolling the Persian Gulf for a
48 period, continuous or in the aggregate, of at least 14 days

1 commencing on or before the date of termination of that mission, as
2 proclaimed by the President of the United States or Congress,
3 whichever date of termination is the latest, in such active service;
4 provided, that any person receiving an actual service-incurred injury
5 or disability shall be classed as a veteran whether or not that person
6 has completed the 14 days' service as herein provided;

7 (18) Operation Northern Watch and Operation Southern Watch,
8 on or after August 27, 1992, or the date of inception of that
9 operation, as proclaimed by the President of the United States,
10 Congress or United States Secretary of Defense, whichever date of
11 inception is earliest, who served in the theater of operation,
12 including in the Arabian peninsula and the Persian Gulf, and in
13 direct support of that operation for a period, continuously or in the
14 aggregate, of at least 14 days in such active service, commencing on
15 or before the date of termination of the operation, as proclaimed by
16 the President of the United States, Congress or United States
17 Secretary of Defense, whichever date of termination is latest;
18 provided, that any person receiving an actual service-incurred injury
19 or disability while engaged in such service shall be classed as a
20 veteran whether or not that person has completed the 14 days'
21 service as herein provided;

22 (19) Operation "Restore Hope" in Somalia, on or after
23 December 5, 1992, or the date of inception of that operation as
24 proclaimed by the President of the United States or Congress,
25 whichever date is earliest, who has served in Somalia or on board
26 any ship actively engaged in patrolling the territorial waters of that
27 nation for a period, continuously or in the aggregate, of at least 14
28 days in such active service commencing on or before March 31,
29 1994; provided that any person receiving an actual service-incurred
30 injury or disability shall be classed as a veteran whether or not that
31 person has completed the 14-day service as herein provided;

32 (20) Operations "Joint Endeavor" and "Joint Guard" in the
33 Republic of Bosnia and Herzegovina, on or after November 20,
34 1995, who served in such active service in direct support of one or
35 both of the operations for at least 14 days, continuously or in the
36 aggregate, commencing on or before June 20, 1998, and (1) was
37 deployed in that nation or in another area in the region, or (2) was
38 on board a United States naval vessel operating in the Adriatic Sea,
39 or (3) operated in airspace above the Republic of Bosnia and
40 Herzegovina; provided that any person receiving an actual service-
41 incurred injury or disability shall be classed as a veteran whether or
42 not that person completed the 14-day service requirement;

43 (21) Operation "Enduring Freedom", on or after September 11,
44 2001, who served in a theater of operation and in direct support of
45 that operation for a period, continuously or in the aggregate, of at
46 least 14 days in such active service commencing on or before the
47 date the President of the United States or the United States
48 Secretary of Defense designates as the termination date of that

1 operation; provided, that any person receiving an actual service-
2 incurred injury or disability while engaged in such service shall be
3 classed as a veteran whether or not that person has completed the 14
4 days' service as herein provided; and

5 (22) Operation "Iraqi Freedom", on or after the date the
6 President of the United States or the United States Secretary of
7 Defense designates as the inception date of that operation, who
8 served in Iraq or in another area in the region in direct support of
9 that operation for a period, continuously or in the aggregate, of at
10 least 14 days in such active service commencing on or before the
11 date the President of the United States or the United States
12 Secretary of Defense designates as the termination date of that
13 operation; provided, that any person receiving an actual service-
14 incurred injury or disability while engaged in such service shall be
15 classed as a veteran whether or not that person has completed the 14
16 days' service as herein provided.

17 "Veteran" also means any honorably discharged member of the
18 American Merchant Marine who served during World War II and is
19 declared by the United States Department of Defense to be eligible
20 for federal veterans' benefits.

21 s. "Child" means a deceased member's unmarried child either
22 (a) under the age of 18 or (b) of any age who, at the time of the
23 member's death, is disabled because of mental retardation or
24 physical incapacity, is unable to do any substantial, gainful work
25 because of the impairment and the impairment has lasted or can be
26 expected to last for a continuous period of not less than 12 months,
27 as affirmed by the medical board.

28 t. (1) "Widower," for employees of the State, means the man to
29 whom a member was married, or a domestic partner as defined in
30 section 3 of P.L.2003, c.246 (C.26:8A-3), at least five years before
31 the date of her death and to whom she continued to be married or a
32 domestic partner until the date of her death and who was receiving
33 at least one-half of his support from the member in the 12-month
34 period immediately preceding the member's death or the accident
35 which was the direct cause of the member's death. The dependency
36 of such a widower will be considered terminated by marriage of, or
37 establishment of a domestic partnership by, the widower subsequent
38 to the death of the member. In the event of the payment of an
39 accidental death benefit, the five-year qualification shall be waived.

40 (2) Subject to the provisions of paragraph (3) of this subsection,
41 "widower," for employees of public employers other than the State,
42 means the man to whom a member was married at least five years
43 before the date of her death and to whom she continued to be
44 married until the date of her death and who was receiving at least
45 one-half of his support from the member in the 12-month period
46 immediately preceding the member's death or the accident which
47 was the direct cause of the member's death. The dependency of
48 such a widower shall be considered terminated by marriage of the

1 widower subsequent to the death of the member. In the event of the
2 payment of an accidental death benefit, the five-year qualification
3 shall be waived.

4 (3) A public employer other than the State may adopt a
5 resolution providing that the term "widower" as defined in
6 paragraph (2) of this subsection shall include domestic partners as
7 provided in paragraph (1) of this subsection.

8 u. (1) "Widow," for employees of the State, means the woman
9 to whom a member was married, or a domestic partner as defined in
10 section 3 of P.L.2003, c.246 (C.26:8A-3), at least five years before
11 the date of his death and to whom he continued to be married or a
12 domestic partner until the date of his death and who was receiving
13 at least one-half of her support from the member in the 12-month
14 period immediately preceding the member's death or the accident
15 which was the direct cause of the member's death. The dependency
16 of such a widow will be considered terminated by the marriage of,
17 or establishment of a domestic partnership by, the widow
18 subsequent to the member's death. In the event of the payment of an
19 accidental death benefit, the five-year qualification shall be waived.

20 (2) Subject to the provisions of paragraph (3) of this subsection,
21 "widow," for employees of public employers other than the State,
22 means the woman to whom a member was married at least five
23 years before the date of his death and to whom he continued to be
24 married until the date of his death and who was receiving at least
25 one-half of her support from the member in the 12-month period
26 immediately preceding the member's death or the accident which
27 was the direct cause of the member's death. The dependency of
28 such a widow shall be considered terminated by the marriage of the
29 widow subsequent to the member's death. In the event of the
30 payment of an accidental death benefit, the five-year qualification
31 shall be waived.

32 (3) A public employer other than the State may adopt a
33 resolution providing that the term "widower" as defined in
34 paragraph (2) of this subsection shall include domestic partners as
35 provided in paragraph (1) of this subsection.

36 v. "Parent" means the parent of a member who was receiving at
37 least one-half of the parent's support from the member in the 12-
38 month period immediately preceding the member's death or the
39 accident which was the direct cause of the member's death. The
40 dependency of such a parent will be considered terminated by
41 marriage of the parent subsequent to the death of the member.

42 w. "Medical board" means the board of physicians provided for
43 in N.J.S.18A:66-56.

44 x. (1) "Spouse," for employees of the State, means the husband
45 or wife, or domestic partner as defined in section 3 of P.L.2003,
46 c.246 (C.26:8A-3), of a member.

SENATE, No. 2292

STATE OF NEW JERSEY
221st LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2024 SESSION

Sponsored by:
Senator NICHOLAS P. SCUTARI
District 22 (Somerset and Union)
Senator VIN GOPAL
District 11 (Monmouth)

SYNOPSIS

Requires low-speed electric bicycles and low-speed electric scooters to be registered with MVC and to be insured.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



1 **AN ACT** concerning low-speed electric bicycles and low-speed
2 electric scooters, and amending various parts of the statutory
3 law.

4
5 **BE IT ENACTED** *by the Senate and General Assembly of the State*
6 *of New Jersey:*

7
8 1. Section 19 of P.L.1983, c.362 (C.17:28-1.3) is amended to
9 read as follows:

10 19. a. Every liability insurance policy issued in this State on a
11 motor vehicle, exclusive of an automobile as defined in section 2 of
12 P.L.1972, c.70 (C.39:6A-2), but including a motorcycle and an
13 autocycle, or on a motorized bicycle, low-speed electric bicycle, or
14 low-speed electric scooter, insuring against loss resulting from
15 liability imposed by law for bodily injury, death, and property
16 damage sustained by any person arising out of the ownership,
17 operation, maintenance, or use of a motor vehicle, low-speed
18 electric bicycle, low-speed electric scooter, or motorized bicycle
19 shall provide personal injury protection coverage benefits, in
20 accordance with section 4 of P.L. 1972, c. 70 (C.39:6A-4), to
21 pedestrians who sustain bodily injury in the State caused by the
22 named insured's motor vehicle, low-speed electric bicycle, low-
23 speed electric scooter, or motorized bicycle or by being struck by an
24 object propelled by or from the motor vehicle, low-speed electric
25 bicycle, low-speed electric scooter, or motorized bicycle.

26 b. For purposes of this section:

27 "Autocycle" means a three-wheeled motorcycle designed to be
28 controlled with a steering wheel and pedals in which the operator
29 and passenger may ride in a completely or partially enclosed seating
30 area that is equipped with a roll cage or roll hoops, safety seat belts
31 for each occupant, and anti-lock brakes.

32 "Low-speed electric bicycle" means a two or three-wheeled
33 vehicle with fully operable pedals and an electric motor of less than
34 750 watts, that meets the requirements of one of the following
35 classifications: "class 1 low-speed electric bicycle" which means a
36 low-speed electric bicycle equipped with a motor that provides
37 assistance only when the rider is pedaling, and that ceases to
38 provide assistance when the bicycle reaches the speed of 20 miles
39 per hour; or "class 2 low-speed electric bicycle" which means a
40 low-speed electric bicycle equipped with a motor that may be used
41 exclusively to propel the bicycle, and that is not capable of
42 providing assistance when the bicycle reaches the speed of 20 miles
43 per hour.

44 "Low-speed electric scooter" means a scooter with a floorboard
45 that can be stood upon by the operator, with handlebars, and an

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not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 electric motor that is capable of propelling the device with or
2 without human propulsion at a maximum speed of less than 19
3 miles per hour.

4 "Motorcycle" includes motorcycles, autocycles, motor bikes,
5 bicycles with motor attached and all motor-operated vehicles of the
6 bicycle or tricycle type, except motorized bicycles as defined in this
7 section, whether the motive power be a part thereof or attached
8 thereto and having a saddle or seat with the driver sitting astride or
9 upon it or a platform on which the driver stands.

10 "Motorized bicycle" means a pedal bicycle having a helper motor
11 characterized in that either the maximum piston displacement is less
12 than 50 cc. or said motor is rated at no more than 1.5 brake
13 horsepower or is powered by an electric drive motor and said
14 bicycle is capable of a maximum speed of no more than 25 miles
15 per hour on a flat surface.

16 (cf: P.L.2019, c.110, s.2.)

17

18 2. Section 14 of P.L.1972, c.70 (C.39:6A-14) is amended to
19 read as follows:

20 14. Every owner or registrant of an automobile, low-speed
21 electric bicycle, low-speed electric scooter, or autocycle registered
22 or principally garaged in this State shall maintain uninsured
23 motorist coverage as provided in P.L.1968, c.385 (C.17:28-1.1).

24 (cf: P.L.2016, c.35, s.6.)

25

26 3. Section 2 of P.L.2019, c.121 (C.39:4-14.16) is amended to
27 read as follows:

28 2. a. A low-speed electric bicycle or low-speed electric
29 scooter, as defined in R.S.39:1-1, may be operated on the streets,
30 highways, roadways, and bicycle paths of this State, except as
31 otherwise provided in this section, and may be parked on a sidewalk
32 provided that the low-speed electric bicycle or low-speed electric
33 scooter does not impede the normal movement of pedestrian or
34 other traffic upon the sidewalk.

35 b. On and after January 1, 2019, manufacturers and distributors
36 of low-speed electric bicycles shall apply a label that is permanently
37 affixed, in a prominent location, to each low-speed electric bicycle.
38 The label shall contain the classification number, top assisted speed,
39 and motor wattage of the low-speed electric bicycle, and shall be
40 printed in Arial font in at least 9-point type.

41 c. A person shall not tamper with or modify a low-speed
42 electric bicycle so as to change the motor-powered speed capability
43 or engagement of a low-speed electric bicycle, unless that person
44 appropriately replaces the label indicating the classification
45 required in subsection b. of this section.

46 d. A low-speed electric bicycle or low-speed electric scooter
47 may be operated on bicycle paths, except that a local government
48 entity or State agency may prohibit the operation of low-speed

1 electric bicycles or low-speed electric scooters on bicycle paths
2 under its jurisdiction.

3 e. Unless permitted by a local government entity or State
4 agency with jurisdiction, a low-speed electric bicycle or low-speed
5 electric scooter shall not be operated on a trail designated for non-
6 motorized traffic if such trail has a natural surface tread made by
7 clearing and grading the soil and no surfacing materials have been
8 added.

9 f. The operator of a low-speed electric bicycle or low-speed
10 electric scooter shall not be required to [register the low-speed
11 electric bicycle or low-speed electric scooter, and furnish proof of
12 insurance, or] have a driver's license.

13 g. Except as otherwise provided by this section, all statutes,
14 including the provisions of chapter 4 of Title 39 of the Revised
15 Statutes, rules, and regulations applicable to bicycles, as defined in
16 section 1 of P.L.1991, c.465 (C.39:4-10.1), shall apply to low-speed
17 electric bicycles and low-speed electric scooters, except those
18 provisions which by their very nature may have no application to
19 low-speed electric bicycles or low-speed electric scooters.

20 h. A low-speed electric bicycle or low-speed electric scooter
21 shall be considered a motor vehicle to the extent required by 23
22 U.S.C. s.154.

23 i. (1) No person shall operate a low-speed electric bicycle or
24 low-speed electric scooter unless the low-speed electric bicycle or
25 low-speed electric scooter is registered by the owner thereof, as
26 provided in this subsection.

27 (2) The New Jersey Motor Vehicle Commission is authorized to
28 grant a registration certificate to the owner of a low-speed electric
29 bicycle or low-speed electric scooter, provided that the application
30 for registration has been properly submitted, the registration fee has
31 been paid, and the low-speed electric bicycle or low-speed electric
32 scooter is of a type approved by the Chief Administrator of the New
33 Jersey Motor Vehicle Commission.

34 (3) The form and contents of the registration certificate shall be
35 prescribed by the chief administrator. The chief administrator shall
36 maintain a record of all registration certificates issued and their
37 contents.

38 (4) The registration shall expire and the registration certificate
39 shall become void on the last day of the 11th calendar month
40 following the calendar month in which the certificate was issued,
41 except that the chief administrator may suspend or revoke a
42 registration for any violation of this section or any rules
43 promulgated thereunder.

44 (5) Application forms for all renewals of registrations for low-
45 speed electric bicycles and low-speed electric scooters shall be
46 mailed by the commission to the last known address of the owner of
47 the low-speed electric bicycle or low-speed electric scooter, as such
48 address appears on the records of the commission.

1 (6) The fee for the initial registration of a low-speed electric
2 bicycle or low-speed electric scooter, and each renewal of
3 registration, shall be \$8.

4 j. An owner or registered owner of a low-speed electric bicycle
5 or low-speed electric scooter registered or principally garaged in
6 this State shall maintain liability insurance coverage pursuant to
7 section 1 of P.L.1972, c.197 (C.39:6B-1), personal injury protection
8 coverage for pedestrians pursuant to section 19 of P.L. 1983, c.362
9 (C.17:28-1.3), and uninsured motorist coverage pursuant to section
10 14 of P.L.1972, c.70 (C.39:6A-14).

11 (cf: P.L.2019, c.121, s.2)

12
13 4. Section 1 of P.L.1972, c.197 (C.39:6B-1) is amended to read
14 as follows:

15 1. a. Every owner or registered owner of a motor vehicle, low-
16 speed electric bicycle, or low-speed electric scooter registered or
17 principally garaged in this State shall maintain motor vehicle, low-
18 speed electric bicycle, or low-speed electric scooter liability
19 insurance coverage, under provisions approved by the
20 Commissioner of Banking and Insurance, insuring against loss
21 resulting from liability imposed by law for bodily injury, death and
22 property damage sustained by any person arising out of the
23 ownership, maintenance, operation or use of a motor vehicle, low-
24 speed electric bicycle, or low-speed electric scooter wherein such
25 coverage shall be at least in: (1) an amount or limit of \$15,000 for
26 plans issued or renewed prior to January 1, 2023, \$25,000 for plans
27 issued or renewed on or after January 1, 2023 but prior to January
28 1, 2026, and \$35,000 for plans issued or renewed on or after
29 January 1, 2026, exclusive of interest and costs, on account of
30 injury to, or death of, one person, in any one accident; and (2) an
31 amount or limit, subject to such limit for any one person so injured
32 or killed, of \$30,000 for plans issued or renewed prior to January 1,
33 2023, \$50,000 for plans issued or renewed on or after January 1,
34 2023 but prior to January 1, 2026, and \$70,000 for plans issued or
35 renewed on or after January 1, 2026, exclusive of interest and costs,
36 on account of injury to or death of, more than one person, in any
37 one accident; and (3) an amount or limit of \$25,000 for plans issued
38 or renewed on or after January 1, 2023, exclusive of interest and
39 costs, for damage to property in any one accident.

40 b. Notwithstanding the provisions of subsection a. of this
41 section, an owner or registered owner of an automobile, as defined
42 in section 2 of P.L.1972, c.70 (C.39:6A-2), registered or primarily
43 garaged in the State may satisfy the requirements of subsection a. of
44 this section by maintaining a basic automobile insurance policy
45 containing coverages provided pursuant to subsections a. and b. of
46 section 4 of P.L.1998, c.21 (C.39:6A-3.1).

47 c. Notwithstanding the provisions of subsection a. of this
48 section, an owner or registered owner of an automobile, as defined

1 in section 2 of P.L.1972, c.70 (C.39:6A-2), registered or primarily
2 garaged in the State may satisfy the requirements of subsection a. of
3 this section by maintaining a special automobile insurance policy
4 containing coverages provided pursuant to subsection b. of section
5 45 of P.L.2003, c.89 (C.39:6A-3.3).

6 d. Upon the renewal of a policy of insurance that, under its
7 original policy limits, would no longer meet the minimum
8 requirements established pursuant to this section, an insurer shall
9 notify the named insured that the policy limits have been increased
10 to meet the requirements established pursuant to this section.
11 Notice provided pursuant to this subsection shall specify the limit or
12 limits that have been increased to meet the requirements established
13 pursuant to this section. Notwithstanding the provisions of any law,
14 rule, or regulation to the contrary, an insurer shall not be required to
15 receive a signed coverage selection form pursuant to N.J.A.C.11:3-
16 15.7, to increase a policy's limits pursuant to this section.

17 (cf: P.L.2022, c.87, s.2.)

18
19 5. This act shall take effect 180 days after the date of enactment.
20
21

22 STATEMENT

23
24 This bill requires low-speed electric bicycles and low-speed electric
25 scooters to be registered with the New Jersey Motor Vehicle
26 Commission (MVC) and to be insured.

27 The bill prohibits the operation of a low-speed electric bicycle or
28 low-speed electric scooter unless the low-speed electric bicycle or
29 low-speed electric scooter is registered by the owner thereof.

30 The bill authorizes the MVC to grant a registration certificate to
31 the owner of a low-speed electric bicycle or low-speed electric scooter,
32 provided that the application for registration has been properly
33 submitted, the registration fee has been paid, and the low-speed
34 electric bicycle or low-speed electric scooter is of a type approved by
35 the MVC. The bill provides that the registration expires on the last
36 day of the 11th calendar month following the calendar month in which
37 the certificate was issued.

38 The bill requires the owner or registered owner of a low-speed
39 electric bicycle or low-speed electric scooter registered or principally
40 garaged in this State to maintain liability insurance coverage, personal
41 injury protection coverage for pedestrians, and uninsured motorist
42 coverage.

SENATE, No. 4702

STATE OF NEW JERSEY

221st LEGISLATURE

INTRODUCED OCTOBER 20, 2025

Sponsored by:

Senator ANDREW ZWICKER

District 16 (Hunterdon, Mercer, Middlesex and Somerset)

SYNOPSIS

Establishes autonomous vehicle pilot program.

CURRENT VERSION OF TEXT

As introduced.



1 AN ACT establishing an autonomous vehicle pilot program and
2 supplementing Title 39 of the Revised Statutes.

3

4 BE IT ENACTED by the Senate and General Assembly of the State
5 of New Jersey:

6

7 1. As used in P.L. , c. (C.) (pending before the
8 Legislature as this bill):

9 “Automated driving system” means a combination of hardware
10 and software systems within a motor vehicle that are collectively
11 capable of performing the entire dynamic driving task on a
12 sustained basis, regardless of whether the dynamic driving task is
13 limited to a specific operational design domain.

14 “Autonomous vehicle manufacturer” means: a person or entity
15 that builds or sells fully autonomous vehicles; a person or entity
16 that installs automated driving systems in motor vehicles that are
17 not originally built as fully autonomous vehicles; or a person or
18 entity that develops automated driving systems in fully autonomous
19 vehicles or motor vehicles that are not originally built as fully
20 autonomous vehicles.

21 “Autonomous vehicle tester” means an autonomous vehicle
22 manufacturer, institution of higher education, fleet service provider,
23 or automotive equipment or technology provider that tests the
24 autonomous vehicle’s operation and performance across urban,
25 suburban, rural, and highway settings and under varied weather and
26 traffic conditions.

27 “Chief administrator” means the Chief Administrator of the New
28 Jersey Motor Vehicle Commission.

29 “Closed testbed” means a closed facility with infrastructure
30 simulating real-world traffic control and road conditions for
31 autonomous vehicle testing that is not connected to live
32 transportation systems.

33 “Commission” means the New Jersey Motor Vehicle
34 Commission.

35 “Department” means the Department of Transportation.

36 “Dynamic driving task” means all real-time operational and
37 tactical functions required to operate a motor vehicle, including, at
38 a minimum, monitoring of the environment, steering, acceleration,
39 braking, and obstacle avoidance.

40 “Fleet service provider” means a person or entity that owns or
41 leases a fully autonomous vehicle and operates the fully
42 autonomous vehicle for commercial or public use.

43 “Fully autonomous vehicle” means a motor vehicle that is
44 equipped with an automated driving system and designed to
45 function without a human driver and has a level of automation that
46 is classified as a level four automation or level five automation as
47 defined in SAE J3016.

1 “Open-road testbed” means a testbed instrumented with sensing,
2 computing, and connected motor vehicle technologies that is
3 capable of communicating with, and monitoring the operations of,
4 fully autonomous vehicles and their interaction with other motor
5 vehicles and road users.

6 “Operational design domain” means any operating conditions
7 under which a given automated driving system is specifically
8 designed to function, including, but not limited to, environmental,
9 geographical, and time-of-day restrictions, and the requisite
10 presence or absence of certain traffic or roadway characteristics.

11 “Operator” means the person seated in the driver’s seat of a fully
12 autonomous vehicle.

13 “Pilot program” means the fully autonomous vehicle pilot
14 program established pursuant to section 2 of P.L. , c. (C.)
15 (pending before the Legislature as this bill).

16 “Platooning” means a coordinated group of fully autonomous
17 vehicles controlled by a lead vehicle.

18

19 2. a. The New Jersey Motor Vehicle Commission, in
20 consultation with the Department of Transportation, shall establish
21 a five-year pilot program to allow autonomous vehicle testers to
22 operate fully autonomous vehicles in this State, including in closed
23 testbeds and open-road testbeds. A fully autonomous vehicle shall
24 not be tested or operated in the State unless the autonomous vehicle
25 tester has been authorized by the commission to participate in the
26 pilot program and complies with the provisions of P.L. ,
27 c. (C.) (pending before the Legislature as this bill).

28 b. The commission shall require an autonomous vehicle tester
29 to submit an application to the commission for approval to
30 participate in the pilot program, in a form and manner determined
31 by the commission.

32 c. The pilot program shall be overseen by a task force made up
33 of five members composed of public safety officials, transportation
34 experts, and autonomous vehicle industry representatives, including
35 autonomous vehicle developers and automobile insurance industry
36 representatives, and consumer advocates appointed by the
37 commission, in consultation with the department. The task force
38 shall:

39 (1) provide quarterly reports to the commission and to the
40 department regarding the status of the pilot program;

41 (2) solicit public feedback concerning the pilot program;

42 (3) assist the commission and department in establishing
43 responses and protocols related to fully autonomous vehicle
44 collisions, cyberattacks against autonomous vehicle manufacturers
45 and fully autonomous vehicles, major operational disruptions
46 concerning fully autonomous vehicles, and liability in event of fully
47 autonomous vehicle collisions; and

1 (4) coordinate with the New Jersey Division of State Police and
2 the Office of the Attorney General to develop guidelines to govern
3 pedestrian and driver security and safety.

4 d. An autonomous vehicle tester shall not operate a fully
5 autonomous vehicle in the State unless:

6 (1) the operator is:

7 (a) seated in the driver's seat of the fully autonomous vehicle;

8 (b) monitoring the operation of the fully autonomous vehicle;

9 (c) capable of taking immediate manual control of the fully
10 autonomous vehicle;

11 (d) an employee, independent contractor, or other person
12 designated and trained by the autonomous vehicle tester concerning
13 the capabilities and limitations of the fully autonomous vehicle;

14 (e) not under the influence of drugs or alcohol; and

15 (f) a holder of a valid basic driver's license or other appropriate
16 license, as determined by the commission;

17 (2) the autonomous vehicle tester registers each fully
18 autonomous vehicle to be operated with the commission; and
19 submits to the commission, in a manner and form determined by the
20 commission, proof of liability insurance, self-insurance, or a surety
21 bond of at least \$5,000,000 for damages by reason of bodily injury,
22 death, or property damage caused by the fully autonomous vehicle;
23 and

24 (3) the operator and the autonomous vehicle tester:

25 (a) comply with any provision of Title 39 of the Revised
26 Statutes or any other law of this State concerning the operation of a
27 motor vehicle;

28 (b) comply with the standards established by the National
29 Highway Traffic Safety Administration regarding fully autonomous
30 vehicles; and

31 (c) satisfy any other requirement as determined by the chief
32 administrator, in consultation with the Commissioner of
33 Transportation, as necessary to ensure the safe operation of fully
34 autonomous vehicles in the State.

35 e. The chief administrator may immediately prohibit an
36 operator or autonomous vehicle tester from operating a fully
37 autonomous vehicle if the chief administrator determines that the
38 operation of a fully autonomous vehicle by the operator or
39 autonomous vehicle tester poses a risk to public safety or that the
40 operator or autonomous vehicle tester fails to comply with the
41 provisions of P.L. , c. (C.) (pending before the Legislature
42 as this bill) or with the requirements of the pilot program.

43 f. An autonomous vehicle tester that participates in the pilot
44 program shall provide information to the chief administrator that
45 the chief administrator deems to be appropriate for measuring the
46 performance of the pilot program. The autonomous vehicle tester
47 may withhold any commercially valuable, confidential, or
48 proprietary information.

- 1 3. Any fully autonomous vehicle being operated as part of the
2 pilot program shall:
- 3 a. be equipped with a redundant safety system to ensure a
4 controlled stop in case of system failure and be equipped with
5 technology that ensures appropriate motor vehicle control;
- 6 b. allow the operator or emergency responders to override
7 autonomous functions through manual controls of an emergency
8 stop mechanism and allow operators to take control at any time
9 through various methods, including but not limited to, use of the
10 brake, the accelerator pedal, or steering wheel;
- 11 c. alert operators when fully autonomous vehicle technology
12 has been disengaged and the operator is required to take over
13 control of the motor vehicle;
- 14 d. retain data recordings beginning 30 seconds before a
15 collision and be capable of capturing operational data such as
16 speed, steering, braking, sensor inputs, and system failures;
- 17 e. be equipped with crash-avoidance systems, including
18 pedestrian detection, automatic emergency braking, and lane keep
19 assist systems;
- 20 f. comply with posted speed limits and emit artificial noise for
21 pedestrian safety;
- 22 g. meet industry cybersecurity standards to prevent
23 unauthorized access or hacking and ensure that all data is encrypted
24 for privacy protection; and
- 25 h. bear a marker that is visible to other drivers and pedestrians
26 to indicate the motor vehicle is a fully autonomous vehicle.
- 27
- 28 4. All fully autonomous vehicle collisions shall be reported,
29 along with any relevant data, to the department within 48 hours.
- 30
- 31 5. a. The department shall establish new fully autonomous
32 vehicle testing environments, including closed testbeds and open-
33 road testbeds, and shall also make use of any existing autonomous
34 vehicle testing environments.
- 35 b. The department shall identify funding sources to invest in
36 and shall coordinate with counties and municipalities to deploy
37 smart infrastructure for fully autonomous vehicles including sensor
38 equipped roads, communication systems, and real-time traffic
39 management technology.
- 40
- 41 6. a. Fully autonomous vehicles operating as taxis shall only
42 be permitted to operate on designated highways, shall be marked as
43 fully autonomous, shall be continuously monitored through data
44 reporting, and shall have communication systems for emergency
45 overrides by authorities.
- 46 b. Fully autonomous vehicles operating as commercial trucks
47 shall operate on designated highways under specific speed and
48 weight restrictions set by the department and shall require

1 appropriate licensing for operators ensuring operators are capable of
2 manually controlling the vehicle, if needed.

3 c. Platooning is authorized for fully autonomous vehicles
4 operating as commercial trucks on highways with a lead vehicle
5 controlled by an operator. Trucks that employ synchronized
6 braking and acceleration that follow the lead vehicle may operate at
7 a level five automation and without a human driver.

8
9 7. No later than six months after completion of the three-year
10 pilot program, the commission shall submit to the Governor and,
11 pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), to the
12 Legislature a report that evaluates the pilot program and includes
13 recommendations for the safe integration of fully autonomous
14 vehicles on the highways of this State.

15
16 8. The commission shall adopt, in consultation with the
17 department, and pursuant to the “Administrative Procedure Act,”
18 P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations to
19 effectuate the purposes of P.L. , c. (C.) (pending before the
20 Legislature as this bill).

21
22 9. This act shall take effect immediately and shall expire upon
23 the submission of the report required to be submitted pursuant to
24 section 7 of P.L. , c. (C.) (pending before the Legislature
25 as this bill).

26

27

28

STATEMENT

29

30 This bill requires the New Jersey Motor Vehicle Commission
31 (commission), in consultation with the Department of
32 Transportation (department), to establish a three-year pilot program
33 to allow autonomous vehicle testers (testers) to operate fully
34 autonomous vehicles (AVs) in the State.

35 The pilot program is to be overseen by a task force made up of
36 five members composed of public safety officials, transportation
37 experts, and AV industry representatives, and consumer advocates
38 appointed by the commission, in consultation with the department.
39 The task force is required to: (1) provide quarterly reports to the
40 commission and to the department regarding the status of the pilot
41 program; (2) solicit public feedback concerning the pilot program;
42 (3) assist the commission and department in establishing responses
43 and protocols related to AV collisions, cyberattacks against AV
44 manufacturers and AVs, major operational disruptions concerning
45 AVs, and liability in event of AV collisions; and (4) coordinate with
46 the New Jersey Division of State Police and the Office of the
47 Attorney General to develop guidelines to govern pedestrian and
48 driver security and safety.

1 Testers are not permitted to operate AVs in the State unless
2 certain conditions are met. Specifically, the operator is required to:
3 be seated in the AV's driver's seat; monitor the AV's operation; be
4 capable of taking immediate manual control of the AV; be an
5 employee, independent contractor, or other person designated and
6 trained by the AV tester concerning the capabilities and limitations
7 of the AV; not be under the influence of drugs or alcohol; and
8 possess a valid basic driver's license or other appropriate license.
9 The tester is required to register the AV and submit proof of
10 liability insurance, self-insurance, or a surety bond of at least \$5
11 million to the commission.

12 The Chief Administrator of the commission (chief administrator)
13 is permitted to immediately prohibit an operator or tester from
14 operating an AV if the chief administrator determines that such
15 operation poses a risk to public safety or that the operator or AV
16 tester fails to comply with the provisions of the bill.

17 A tester participating in the pilot program is required to provide
18 the chief administrator with certain information appropriate for
19 measuring the performance of the pilot program, but is permitted to
20 withhold commercially valuable, confidential, or proprietary
21 information.

22 Any AV being operated under the pilot program is required to:
23 (1) be equipped with a redundant safety system and technology that
24 ensures appropriate motor vehicle control; (2) allow the operator or
25 emergency responders to override autonomous functions and allow
26 operators to take control of the AV; (3) alert operators when AV
27 technology has been disengaged and the operator is required to take
28 control of the vehicle; (4) retain data recordings beginning 30
29 seconds before a collision and be capable of capturing operational
30 data; (5) be equipped with certain crash-avoidance systems; (6)
31 comply with posted speed limits and emit artificial noise for
32 pedestrian safety; (7) meet industry cybersecurity standards and
33 ensure that all data is encrypted; and (8) bear a visible marker that
34 indicates the vehicle is an AV.

35 Under the bill, all AV collisions are to be reported to the
36 department within 48 hours. Additionally, the bill requires the
37 department to establish new AV testing environments, including
38 closed testbeds and open-road testbeds, and to utilize existing AV
39 testing environments. The department is required to identify
40 funding sources to invest in and to coordinate with counties and
41 municipalities to deploy smart infrastructure for AVs, including
42 sensor equipped roads, communication systems, and real time
43 traffic management technology.

44 AVs operating as taxis are to: operate on designated highways;
45 be marked as fully autonomous; be continuously monitored through
46 data reporting; and have communication systems for emergency
47 overrides by authorities. AVs operating as commercial trucks are to
48 operate on designated highways under specific speed and weight

1 restrictions set by the department and operators are required to have
2 appropriate licensing to handle manual controls if needed. Finally,
3 platooning is authorized for AVs operating as commercial trucks on
4 highways with a lead vehicle controlled by an operator. Trucks that
5 employ synchronized braking and acceleration and that follow the
6 lead vehicle may operate as a fully autonomous vehicle without a
7 human driver.

8 The commission is required, no later than six months after
9 completion of the three-year pilot program, to submit to the
10 Governor and to the Legislature a report that evaluates the pilot
11 program and includes recommendations for the safe integration of
12 AVs on State highways.

SENATE, No. 4713

STATE OF NEW JERSEY

221st LEGISLATURE

INTRODUCED OCTOBER 20, 2025

Sponsored by:

Senator VIN GOPAL

District 11 (Monmouth)

Senator LINDA R. GREENSTEIN

District 14 (Mercer and Middlesex)

Co-Sponsored by:

Senator Turner

SYNOPSIS

Establishes various requirements for charter schools, charter school board of trustees members, and charter management organizations.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 10/27/2025)

1 AN ACT concerning charter schools, amending various parts of the
2 statutory law, and supplementing P.L.1995, c.426 (C.18A:36A-1
3 et seq.) and chapter 12 of Title 18A of the New Jersey Statutes.

4
5 **BE IT ENACTED** *by the Senate and General Assembly of the State*
6 *of New Jersey:*

7
8 1. (New section) As used in P.L. , c. (C.) (pending
9 before the Legislature as this bill):

10 “Charter management organization” means a nonprofit
11 organization that is exempt from federal taxation pursuant to
12 section 501(c)(3) of the federal Internal Revenue Code, 26 U.S.C.
13 s.501(c)(3), which operates or manages one or more charter schools
14 linked by centralized support and operations.

15 “Compensation study” means a review by a board of trustees of a
16 charter school, or a third-party organization contracted by the board
17 of trustees to conduct the review, of the proposed total
18 remuneration for the top three salaried employees of the charter
19 school compared to compensation for similar positions in school
20 districts in the State and any other information the Commissioner of
21 Education deems necessary.

22
23 2. Section 4 of P.L.1995, c.426 (C.18A:36A-4) is amended to
24 read as follows:

25 4. a. A charter school may be established by teaching staff
26 members, parents with children attending the schools of the district,
27 or a combination of teaching staff members and parents. A charter
28 school may also be established by an institution of higher education
29 or a private entity located within the State in conjunction with
30 teaching staff members and parents of children attending the
31 schools of the district. If the charter school is established by a
32 private entity, representatives of the private entity shall not
33 constitute a majority of the trustees of the school, and the charter
34 shall specify the extent to which the private entity shall be involved
35 in the operation of the school. The name of the charter school shall
36 not include the name or identification of the private entity, and the
37 private entity shall not realize a net profit from its operation of a
38 charter school.

39 b. A currently existing public school is eligible to become a
40 charter school if the following criteria are met:

41 (1) At least **【51%】** 51 percent of the teaching staff in the school
42 shall have signed a petition in support of the school becoming a
43 charter school; and

44 (2) At least **【51%】** 51 percent of the parents or guardians of
45 pupils attending that public school shall have signed a petition in
46 support of the school becoming a charter school.

EXPLANATION – Matter enclosed in bold-faced brackets **【thus】** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 c. An application to establish a charter school shall be
2 submitted to the commissioner and the local board of education or
3 State district superintendent, in the case of a school district under
4 full State intervention, in the school year preceding the school year
5 in which the charter school will be established. Notice of the filing
6 of the application shall be sent immediately by the commissioner to:
7 the members of the State Legislature~~[,]~~; school superintendents~~[,]~~;
8 and mayors and governing bodies of all legislative districts, school
9 districts, or municipalities in which there are students who will be
10 eligible for enrollment in the charter school. The commissioner
11 shall post the notice of the filing, along with instructions and a link
12 for the public to submit comments concerning the application, on
13 the department's Internet website where the notice shall remain
14 until the commissioner makes a final decision on the application.
15 Any other agency or governing body that receives notice of the
16 filing pursuant to this subsection may post the notice on the
17 agency's or governing body's Internet website.

18 The commissioner shall cause notice of the filing to be published
19 in the county or counties where the charter school is to be located
20 on three occasions. The notices shall be published in accordance
21 with R.S.35:1-2.2 or any other requirements for issuing or
22 publishing a public notice.

23 Each notice provided to the public, a school district, and a
24 municipality pursuant to this section shall include instructions for
25 the public to submit comments on the application to the
26 commissioner within 30 days of the date of the first notice.

27 The board of education or State district superintendent shall
28 review the application and forward a recommendation to the
29 commissioner within 60 days of receipt of the application. The
30 commissioner shall have final authority to grant or reject a charter
31 application.

32 d. The local board of education or a charter school applicant
33 may appeal the decision of the commissioner to the Appellate
34 Division of the Superior Court.

35 e. A charter school established during the 48 months following
36 the effective date of ~~【this act】~~ P.L.1995, c.426 (C.18A:36A-1 et
37 seq.), other than a currently existing public school which becomes a
38 charter school pursuant to the provisions of subsection b. of
39 ~~【section 4 of this act】~~ this section, shall not have an enrollment in
40 excess of 500 students or greater than ~~【25%】~~ 25 percent of the
41 student body of the school district in which the charter school is
42 established, whichever is less.

43 Any two charter schools within the same public school district
44 ~~【that are not operating the same grade levels】~~ or within contiguous
45 public school districts that demonstrate a need to consolidate may
46 petition the commissioner to amend their charters and consolidate
47 into one school~~【~~. The commissioner may approve an amendment to

1 consolidate, provided that the basis for consolidation is to
2 accommodate the transfer of students who would otherwise be
3 subject to the random selection process pursuant to section 8 of
4 P.L.1995, c.426 (C.18A:36A-8) 】 pursuant to a process that shall be
5 determined by the commissioner.

6 (cf: P.L.2011, c.140, s.2)

7
8 3. Section 5 of P.L.1995, c.426 (C.18A:36A-5) is amended to
9 read as follows:

10 5. The commissioner shall develop an application for the
11 establishment of a charter school. The application **【**for a charter
12 school**】** shall include the following information:

- 13 a. The identification of the charter applicant;
- 14 b. The name of the proposed charter school;
- 15 c. The proposed governance structure of the charter school
16 including a list of the proposed members of the board of trustees of
17 the charter school or a description of the qualifications and method
18 for the appointment or election of members of the board of trustees;
- 19 d. The educational goals of the charter school, the curriculum
20 to be offered, and the methods of assessing whether students are
21 meeting educational goals. Charter school students shall be required
22 to meet the same testing and academic performance standards as
23 established by law and regulation for public school students.
24 Charter school students shall also meet any additional assessment
25 indicators which are included within the charter approved by the
26 commissioner;
- 27 e. The admission policy and criteria for evaluating the
28 admission of students which shall comply with the requirements of
29 section 8 of **【**this act**】** P.L.1995, c.426 (C.18A:36A-8);
- 30 f. The age or grade range of students to be enrolled;
- 31 g. The school calendar and school day schedule;
- 32 h. A description of the charter school staff responsibilities and
33 the proposed qualifications of teaching staff;
- 34 i. A description of the procedures to be implemented to ensure
35 significant parental involvement in the operation of the school;
- 36 j. A description of, and address for, the physical facility in this
37 State in which the charter school will be located;
- 38 k. Information on the manner in which community groups will
39 be involved in the charter school planning process;
- 40 l. The financial plan for the charter school, including the
41 anticipated administrative costs of the charter school, and the
42 provisions which will be made for auditing the school pursuant to
43 the provisions of N.J.S.18A:23-1. As used in this subsection,
44 “administrative costs” means administrative costs as defined by
45 State Board of Education regulations adopted under chapter 23A of
46 Title 6A of the New Jersey Administrative Code;
- 47 m. A description of and justification for any waivers of
48 regulations which the charter school will request; **【and】**

1 n. **【Such】** Any other information as the commissioner may
2 require; and

3 o. A demonstration of need and an explanation of how the need
4 is not currently being met by existing public schools. Unaudited
5 waitlist data shall not qualify as a demonstration of need.

6 (cf: P.L.1995, c.426, s.5)
7

8 4. Section 10 of P.L.1995, c.426 (C.18A:36A-10) is amended
9 to read as follows:

10 10. a. A charter school **【may】** shall be physically located, and
11 provide all instruction, in part of an existing public school building,
12 in space provided on a public work site, in a public building, or any
13 other suitable location in the school district in the State in which the
14 charter school has been authorized to operate. In the case of a
15 nonpublic school that converts to a charter school pursuant to the
16 provisions of section 1 of P.L.2011, c.140 (C.18A:36A-4.1), the
17 charter school may be located in the same school building in which
18 the nonpublic school was located in the State. The facility shall be
19 exempt from public school facility regulations except those
20 pertaining to the health or safety of the pupils. A charter school
21 shall not construct a facility with public funds other than federal
22 funds.

23 b. The Commissioner of Education shall deny a charter school
24 application that proposes to operate a charter school, or provide
25 instruction, in a physical location outside of the State.

26 c. The commissioner shall deny a charter school application
27 submitted after the effective date of P.L. , c. (C.) (pending
28 before the Legislature as this bill) that proposes to operate or
29 provide instruction primarily online.

30 d. This section shall not be construed to limit the ability or
31 discretion of a teaching staff member to utilize technological tools
32 as an aide to in-person instruction. Technological tools shall
33 include, but not be limited to: online learning applications;
34 educational software; third party websites; Internet-based
35 educational resources; online data and assessment platforms; and
36 any other software program or application used to assist with
37 curricular or education specific needs.

38 e. This section shall not be construed to limit the ability of a
39 charter school to utilize virtual or remote instruction as permitted
40 pursuant to Title 18A of the New Jersey Statutes or State Board of
41 Education regulations.

42 f. The Department of Education, in consultation with school
43 districts throughout the State, shall maintain and publish on its
44 Internet website a searchable list of all public school facilities that
45 have been closed, are unused, unoccupied, or advertised for sale or
46 for lease.

47 (cf: P.L.2011, c.140, s.3)

1 5. Section 14 of P.L.1995, c.426 (C.18A:36A-14) is amended
2 to read as follows:

3 14. a. The board of trustees of a charter school shall have the
4 authority to decide matters related to the operations of the school
5 including budgeting, curriculum, and operating procedures, subject
6 to the school's charter. The board shall not contract with a for-
7 profit entity to operate or manage the charter school. The board
8 may contract with a charter management organization for these
9 services.

10 The board shall provide for appropriate insurance against any
11 loss or damage to its property or any liability resulting from the use
12 of its property or from the acts or omissions of its officers and
13 employees.

14 b. In the case of a currently existing public school which
15 becomes a charter school pursuant to the provisions of subsection b.
16 of section 4 of **【this act】** P.L.1995, c.426 (C.18A:36A-4), all school
17 employees of the charter school shall be deemed to be members of
18 the bargaining unit defined in the applicable agreement and shall be
19 represented by the same majority representative organization as the
20 employees covered by that agreement. In the case of other charter
21 schools, the board of trustees of a charter school shall have the
22 authority to employ, discharge, and contract with necessary teachers
23 and nonlicensed employees subject to the school's charter. The
24 board of trustees may choose whether or not to offer the terms of
25 any collective bargaining agreement already established by the
26 school district for its employees, but the board shall adopt any
27 health and safety provisions of the agreement. The charter school
28 and its employees shall be subject to the provisions of the "New
29 Jersey Employer-Employee Relations Act," P.L.1941, c.100
30 (C.34:13A-1 et seq.) and the "Conscientious Employee Protection
31 Act," P.L.1986, c.105 (C.34:19-1 et seq.). A charter school shall
32 not set a teacher salary lower than the minimum teacher salary
33 specified pursuant to section 7 of P.L.1985, c.321 (C.18A:29-5.6)
34 nor higher than the highest step in the salary guide in the collective
35 bargaining agreement which is in effect in the district in which the
36 charter school is located.

37 c. All classroom teachers and professional support staff shall
38 hold appropriate New Jersey certification. The commissioner shall
39 make appropriate adjustments in the alternate route program in
40 order to expedite the certification of persons who are qualified by
41 education and experience.

42 d. A public school employee, tenured or non-tenured, may
43 request a leave of absence of up to three years from the local board
44 of education or State district superintendent in order to work in a
45 charter school. Approval for a leave of absence shall not be
46 unreasonably withheld. Employees on a leave of absence as
47 provided herein shall remain in, and continue to make contributions
48 to, their retirement plan during the time of the leave and shall be

1 enrolled in the health benefits plan of the district in which the
2 charter school is located. The charter school shall make any
3 required employer's contribution to the district's health benefits
4 plan.

5 e. Public school employees on a leave shall not accrue tenure
6 in the public school system but shall retain tenure, if so applicable,
7 and shall continue to accrue seniority, if so applicable, in the public
8 school system if they return to their non-charter school when the
9 leave ends. An employee of a charter school shall not accrue tenure
10 pursuant to N.J.S.18A:17-2, N.J.S.18A:17-3, or N.J.S.18A:28-5, but
11 shall acquire streamline tenure pursuant to guidelines promulgated
12 by the commissioner, and the charter shall specify the security and
13 protection to be afforded to the employee in accordance with the
14 guidelines.

15 f. Any public school employee who leaves or is dismissed
16 from employment at a charter school within three years shall have
17 the right to return to the employee's former position in the public
18 school district which granted the leave of absence, provided the
19 employee is otherwise eligible for employment in the public school.
20 (cf: P.L.1995, c.426, s.14)

21

22 6. Section 16 of P.L.1995, c.426 (C.18A:36A-16) is amended
23 to read as follows:

24 16. a. The commissioner shall annually assess whether each
25 charter school is meeting the goals of its charter~~], and]~~ . The
26 commissioner shall also conduct a comprehensive review prior to
27 granting a renewal of the school's charter. Notice of a charter
28 school's renewal application shall be provided in accordance with
29 the provisions of subsection c. of section 4 of P.L.1995, c.426
30 (C.18A:36A-4).

31 The executive county superintendent of schools of the county in
32 which the charter school is located shall have on-going access to the
33 records and facilities of the charter school to ensure that the charter
34 school is in compliance with its charter and that State board
35 regulations concerning assessment, testing, civil rights, and student
36 health and safety are being met.

37 b. In order to facilitate the commissioner's review, each charter
38 school shall submit an annual report to the local board of education,
39 the executive county superintendent of schools, and the
40 commissioner in the form prescribed by the commissioner. The
41 report shall be received annually by the local board, the executive
42 county superintendent, and the commissioner no later than August
43 1.

44 The report shall also be made available on the charter school's
45 Internet website and to the parent or guardian of a student enrolled
46 in the charter school, and shall be presented to the public at a
47 regularly scheduled board of trustees meeting.

1 c. By April 1, 2001, the commissioner shall hold public
2 hearings in the north, central, and southern regions of the State to
3 receive input from members of the educational community and the
4 public on the charter school program.

5 d. The commissioner shall commission an independent study of
6 the charter school program. The study shall be conducted by an
7 individual or entity identified with expertise in the field of
8 education and the selection shall be approved by the Joint
9 Committee on the Public Schools. The individual or entity shall
10 design a comprehensive study of the charter school program.

11 e. The commissioner shall submit to the Governor, the
12 Legislature, and the State Board of Education by October 1, 2001
13 an evaluation of the charter school program based upon the public
14 input required pursuant to subsection c. of this section and the
15 independent study required pursuant to subsection d. of this section.
16 The evaluation shall include, but not be limited to, consideration of
17 the following elements:

18 (1) the impact of the charter school program on resident
19 districts' students, staff, parents, educational programs, and
20 finances;

21 (2) the impact of the charter school program and the increased
22 number of schools on the economics of educational services on a
23 Statewide basis;

24 (3) the fairness and the impact of the reduction of available
25 resources on the ability of resident districts to promote competitive
26 educational offerings;

27 (4) the impact of the shift of pupils from nonpublic schools to
28 charter schools;

29 (5) the comparative demographics of student enrollments in
30 school districts of residence and the charter schools located within
31 those districts. The comparison shall include, but not be limited to,
32 race, gender, socioeconomic status, enrollment of special education
33 students, enrollment of students of limited English proficiency, and
34 student progress toward meeting the core curriculum content
35 standards as measured by student results on Statewide assessment
36 tests;

37 (6) the degree of involvement of private entities in the operation
38 and financial support of charter schools, and their participation as
39 members of charter school boards of trustees;

40 (7) verification of the compliance of charter schools with
41 applicable laws and regulations;

42 (8) student progress toward meeting the goals of the charter
43 schools;

44 (9) parent, community and student satisfaction with charter
45 schools;

46 (10) the extent to which waiting lists exist for admission to
47 charter schools and the length of those lists;

1 (11) the extent of any attrition among student and faculty
2 members in charter schools; and

3 (12) the results of the independent study required pursuant to
4 subsection d. of this section.

5 The evaluation shall include a recommendation on the
6 advisability of the continuation, modification, expansion, or
7 termination of the program. If the evaluation does not recommend
8 termination, then it shall include recommendations for changes in
9 the structure of the program which the commissioner deems
10 advisable. The commissioner may not implement any
11 recommended expansion, modification, or termination of the
12 program until the Legislature acts on that recommendation.

13 f. Every five years the commissioner shall publicly report on
14 the state of charter schools in New Jersey based on measures
15 contained in the Performance Framework developed by the State
16 Board of Education pursuant to regulations adopted under chapter
17 11 of Title 6A of the New Jersey Administrative Code to evaluate
18 the academic, financial, and organizational performance of charter
19 schools.

20 (cf: P.L.2000, c.142, s.3)

21

22 7. Section 17 of P.L.1995, c.426 (C.18A:36A-17) is amended
23 to read as follows:

24 17. a. A charter granted by the commissioner pursuant to the
25 provisions of [this act] P.L.1995, c.426 (C.18A:36A-1 et seq.) shall
26 be granted for a four-year period and may be renewed for a five-
27 year period. The commissioner may review the charter of a school
28 that has been granted a renewal at any time during the renewal
29 period. The commissioner shall provide the charter school with
30 reasonable notice of the commissioner's intent to review the
31 school's charter.

32 b. The commissioner may place a charter school on probationary
33 status to allow the implementation of a remedial plan if, on two
34 occasions, the school:

35 (1) has not fulfilled any condition imposed by the commissioner
36 in connection with granting the charter;

37 (2) violates any provision of its charter;

38 (3) violates any of the financial operations requirements
39 established for the charter schools by the State board;

40 (4) fails to make reasonable and appropriate efforts to serve a
41 cross section of the community's school age population;

42 (5) engages in a practice and pattern of discrimination in
43 violation of federal or State law; or

44 (6) violates any federal or State law.

45 Upon notification by the commissioner that the charter school
46 has been placed on probationary status, the board of trustees shall
47 provide to the commissioner, in writing, a complete list of the
48 names and addresses of all students and staff currently enrolled and

1 working in the school so the commissioner may send the
2 appropriate notice to the parents or guardians and staff pursuant to
3 the provisions of section 4 of P.L.2000, c.142 (C.18A:36A-17.1).

4 c. The commissioner **【may】** shall revoke a school's charter if the
5 school **【has not fulfilled any condition imposed by the**
6 **commissioner in connection with the granting of the charter or if**
7 **the school has violated any provision of its charter. The**
8 **commissioner may place the charter school on probationary status**
9 **to allow the implementation of a remedial plan after which, if the**
10 **plan is unsuccessful, the charter may be summarily revoked】** is
11 determined by the commissioner, after notice and opportunity for a
12 hearing in accordance with N.J.S.18A:6-9 and the procedures set
13 forth in State Board of Education regulations, to have committed or
14 engaged in any of the criteria listed in paragraphs (1) through (6) of
15 subsection b. of this section while on probationary status.

16 d. The commissioner shall develop procedures and guidelines
17 for the revocation and renewal of a school's charter.

18 (cf: P.L.1995, c.426, s.17)

19
20 8. (New section) a. Prior to approving a charter school
21 application and granting a charter, the Commissioner of Education
22 shall review:

23 (1) the application material submitted by the proposed charter
24 school pursuant to section 5 of P.L.1995, c.426 (C.18A:36A-5);

25 (2) the proposed charter school's anticipated financial impact on
26 the school district in which the charter school is to be located,
27 including the impact to the bond ratings of the school district; and

28 (3) any other information the commissioner deems necessary.

29 b. The commissioner shall give equal consideration to the
30 information reviewed pursuant to the provisions of subsection a. of
31 this section when determining whether to grant or deny an
32 application for a charter school established after the effective date
33 of P.L. , c. (C.) (pending before the Legislature as this
34 bill).

35
36 9. (New section) The Commissioner of Education shall
37 consider the most recent compensation study submitted by the
38 charter school and the charter school's administrative costs over the
39 past three years when reviewing an application to renew a charter
40 school and as part of the annual review conducted by the
41 commissioner pursuant to section 16 of P.L.1995, c.426
42 (C.18A:36A-16).

43
44 10. (New section) a. The Department of Education shall
45 maintain, in a manner that is consistent with applicable federal law,
46 a webpage on its Internet website for charter school transparency.
47 The purpose of the webpage shall be to provide increased public

1 access to the operations and activities of charter schools in the
2 State.

3 b. The following information shall be posted on the webpage:

4 (1) a current list of each charter management organization that
5 operates or manages a charter school;

6 (2) each executed contract between a charter school and charter
7 management organization;

8 (3) each charter school's plain language budget summary
9 submitted pursuant to section 12 of P.L. , c. (C.) (pending
10 before the Legislature as this bill);

11 (4) each Form 990 received by the department pursuant to
12 section 21 of P.L. , c. (C.) (pending before the Legislature
13 as this bill);

14 (5) each annual report submitted by a charter school pursuant to
15 section 16 of P.L.1995, c.426 (C.18A:36A-16);

16 (6) each renewal application submitted by a charter school;

17 (7) a list of charter schools on probationary status and any
18 remedial plan put in place to assist a charter school on probationary
19 status;

20 (8) each application by a charter school to establish a charter
21 school, amend a school's charter, renew a school's charter, and
22 consolidate two or more charter schools; and

23 (9) each public notice concerning charter school applications
24 issued pursuant to the provisions of P.L. , c. (C.) (pending
25 before the Legislature as this bill), along with instructions and a
26 link for the public to submit comments concerning the application
27 to the commissioner.

28 c. The webpage shall be updated on a regular basis.
29

30 11. (New section) a. A charter school shall maintain an Internet
31 website. The purpose of the website shall be to provide increased
32 public access to the operations and activities of the charter school.

33 b. The following information shall be posted on the homepage
34 of the charter school's website:

35 (1) the budget adopted by the charter school for the school year
36 pursuant to section 12 of P.L. , c. (C.) (pending before the
37 Legislature as this bill);

38 (2) all meeting notices required pursuant to the provisions of the
39 "Senator Byron M. Baer Open Public Meetings Act," P.L.1975,
40 c.231 (C.10:4-6 et seq.) in accordance with section 16 of P.L. , c.
41 (C.) (pending before the Legislature as this bill);

42 (3) each annual report submitted by a charter school pursuant to
43 section 16 of P.L.1995, c.426 (C.18A:36A-16);

44 (4) a list of the members of the board of trustees;

45 (5) a list, and location, of the facilities operated by the charter
46 school; and

47 (6) any other information required by State or federal law.

48 c. The website shall be updated on a regular basis.

- 1 12. (New section) a. The budget adopted by a charter school
2 for the school year shall be provided for public inspection on the
3 homepage of the charter school's Internet website and made
4 available in print in a "user-friendly" format using plain language.
5 The Commissioner of Education shall promulgate a "user-friendly,"
6 plain language budget summary form for the use of charter schools
7 for this purpose. The commissioner shall also promulgate a
8 procedure and timeline for the submission by each charter school of
9 the required budget summary form to the Department of Education.
- 10 b. The plain language budget summary shall provide the public
11 with information in summary form about the budget of the charter
12 school and shall include, in addition to an abbreviated version of the
13 formal budget adopted by the charter school, any statistical
14 information as the commissioner determines to be useful for the
15 public's understanding of the charter school's fiscal matters and
16 condition, and shall also include, but not be limited to, the
17 following information for both the budget year and prebudget year:
- 18 (1) all line items of appropriation aggregated by item type;
19 (2) revenues by major category, including private donation;
20 (3) the amount of available surplus;
21 (4) a description of unusual revenues or appropriations, with a
22 description of the circumstances of the revenues or appropriations;
23 (5) a list of shared service agreements in which the charter
24 school is participating;
25 (6) the salary of the lead person and the school business
26 administrator employed by the charter school; and
27 (7) if either the lead person or school business administrator is a
28 contracted service provider, each executed contract between the
29 lead person or school business administrator and charter school.
- 30 c. The plain language budget summary shall be submitted to
31 the department in a form as determined by the commissioner, and,
32 upon its receipt of the summary, the department shall make the
33 summary available to the public through an Internet website
34 maintained by the department in an easily accessible location. The
35 information on the website shall be presented as data that can be
36 downloaded by the public for comparative purposes using
37 commonly-used software.
- 38 d. Upon the preparation of its budget, each board of trustees
39 shall fix a date, place, and time for the holding of a public hearing
40 upon the budget and the amounts of money necessary for the use of
41 the charter school for the ensuing school year and the various items
42 and purposes for which the funds will be used. The hearing shall be
43 held at a time and place accessible to the public. The board of
44 trustees shall cause notice of the public hearing and the statement
45 annexed to the budget to be:
- 46 (1) published in the county or counties where the charter school
47 is to be located on three occasions; and

1 (2) sent to the board of education of each school district of
2 residence of the students enrolled in the charter school not less than
3 four days prior to the date fixed for the public hearing.
4

5 13. (New section) An individual appointed to a board of
6 trustees of a charter school following the effective date of P.L. , c.
7 (C.) (pending before the Legislature as this bill), other than a
8 student representative appointed pursuant to section 2 of P.L.2021,
9 c.446 (C.18A:36A-11.2), shall possess legal, fiscal, educational,
10 community, or board leadership or governance experience.
11

12 14. (New section) A member of the board of trustees of a
13 charter school shall maintain the member's principal residence in
14 the charter school's district of residence. A person who holds
15 membership on a board of trustees of a charter school on the
16 effective date of P.L. , c. (C.) (pending before the
17 Legislature as this bill), but does not maintain principal residence in
18 the charter school's district of residence on that effective date, shall
19 not be subject to the residency requirements of this section while
20 the person continues to hold membership on the board without a
21 break in service of greater than seven days.
22

23 15. (New section) a. Appointment as a member of a board of
24 trustees of a charter school following the effective date of P.L. , c.
25 (C.) (pending before the Legislature as this bill) shall be
26 subject to the approval of the Commissioner of Education.

27 b. A member of a charter school board of trustees appointed
28 following the effective date of P.L. , c. (C.) (pending
29 before the Legislature as this bill) may serve in an acting capacity
30 while awaiting approval pursuant to subsection a. of this section.
31

32 16. (New section) a. As required by the provisions of the
33 "Senator Byron M. Baer Open Public Meetings Act," P.L.1975,
34 c.231 (C.10:4-6 et seq.), the board of trustees of a charter school
35 shall post a copy of all meeting notices, including a calendar of all
36 meeting dates, and the minutes of each meeting on the charter
37 school's website.

38 b. The board shall hold all meetings in a physical building in the
39 school district in which the charter school is located except that a
40 meeting may be held by means of communications or other
41 electronic equipment during a period declared pursuant to the laws
42 of this State as a state of emergency, public health emergency, or
43 state of local disaster emergency.
44

45 17. (New section) a. As used in this section:

46 "Non-disclosure agreement" means an agreement between the
47 board of trustees of a charter school and an employee of the charter
48 school arising out of an existing or anticipated employment

1 relationship, or an agreement between the board and an employee
2 with respect to severance pay, under which the employee or
3 expected employee agrees not to disclose information that may be
4 exchanged or acquired during the course of employment at the
5 charter school. A non-disclosure agreement may include a
6 confidentiality clause or any other language limiting the ability of
7 an employee to discuss their employment with the charter school.

8 “Restrictive covenant” means an agreement between the board of
9 trustees of a charter school and an employee of the charter school
10 arising out of an existing or anticipated employment relationship, or
11 an agreement between the board and an employee with respect to
12 severance pay, under which the employee or expected employee
13 agrees not to engage in certain specified activities competitive with
14 the charter school after the employment relationship has ended.

15 b. The board of trustees of a charter school, or any employee
16 acting on behalf of the board, shall not require or request that an
17 employee enter into a non-disclosure agreement or restrictive
18 covenant as a condition of employment or with respect to severance
19 pay as provided in an employment contract.

20 c. Nothing in this section shall be construed to prohibit a board
21 of trustees from entering into a non-disparagement agreement with
22 an employee.

23
24 18. (New section) a. A board of trustees of a charter school
25 shall submit a compensation study to the commissioner:

26 (1) in any school year during which a charter school enters into,
27 renews, or substantially modifies a contract with the lead person of
28 the charter school, as part of the charter school’s annual report
29 required pursuant to subsection b. of section 16 of P.L.1995, c.426
30 (C.18A:36A-16); and

31 (2) at any other time the commissioner deems necessary.

32 b. A board of trustees of a charter school may utilize a
33 compensation study completed in any of the immediately preceding
34 three school years to comply with the provisions of this section.

35
36 19. (New section) A board of trustees of a charter school shall
37 not renegotiate, extend, amend, or otherwise alter the terms of a
38 contract with a lead person or school business administrator, unless
39 notice is provided to the public at least 30 days prior to the
40 scheduled action by the board. The board shall also hold a public
41 hearing and shall not take any action on the matter until the hearing
42 has been held. The board shall provide the public with at least 10
43 days’ notice of the public hearing.

44
45 20. (New section) A board of trustees of a charter school shall
46 not renegotiate, extend, amend, or otherwise alter the terms of a
47 contract with a charter management organization unless notice is
48 provided to the public at least 30 days prior to the scheduled action

1 by the board. The board shall also hold a public hearing and shall
2 not take any action on the matter until the hearing has been held.
3 The board shall provide the public with at least 10 days' notice of
4 the public hearing.

5
6 21. (New section) a. A charter management organization that
7 receives payment for operating or managing a charter school, the
8 source of which is State or local funds, shall:

9 (1) comply with the provisions of P.L.1963, c.73 (C.47:1A-1 et
10 seq.), commonly known as the open public records act, in its
11 operation or management of the charter school; and

12 (2) annually file with the Department of Education the most
13 recent public inspection copy of its Internal Revenue Service Form
14 990 and all schedules and supporting documentation required to be
15 submitted to the Internal Revenue Service in conjunction with Form
16 990, and post the Form 990 at an easily accessible location on its
17 Internet website. The Form 990, as well as the schedules and
18 supporting documentation required to be submitted to the Internal
19 Revenue Service in conjunction with the form, shall only be made
20 available for public inspection by the Department of Education in
21 accordance with applicable federal law.

22 b. A charter management organization found to be in violation
23 of this section by the commissioner shall have 90 days from the
24 date of the determination to come into compliance with the
25 provisions of this section. If, after 90 days, the charter management
26 organization continues to be in violation, the charter management
27 organization shall be ineligible to provide any services to a charter
28 school in the State.

29
30 22. (New section) Any executive of a charter management
31 organization including, but not limited to, the chief executive
32 officer, chief operating officer, chief financial officer, executive
33 director, president, and general counsel, that receives payment for
34 operation or management services from a charter school, the source
35 of which is State or local funds, shall be required to comply with
36 the provisions of sections 5 and 6 of P.L.1991, c.393 (C.18A:12-25
37 and C.18A:12-26).

38
39 23. (New section) a. As used in this section:

40 "Administrator" means any officer or employee of a school
41 district, charter school, or renaissance school project who: (1) holds
42 a position that requires a certificate authorizing the holder to serve
43 as a school administrator, principal, or school business
44 administrator; (2) holds a position that requires a certificate
45 authorizing the holder to serve as supervisor who is responsible for
46 making recommendations regarding hiring or purchasing or
47 acquiring any property or services of a school district, charter
48 school, or renaissance school project; or (3) holds a position that

1 does not require the person to hold any type of certificate, but is
2 responsible for making recommendations regarding hiring or
3 purchasing or acquiring any property or services by a school
4 district, charter school, or renaissance school project.
5 “Administrator” includes a chief school administrator and a lead
6 person of a charter school, but does not include a member of a
7 board of education or board of trustees of a charter school or
8 renaissance school project.

9 “Immediate family member” means the person’s spouse, partner
10 in a civil union as defined in section 92 of P.L.2006, c.103 (C.37:1-
11 33), domestic partner as defined in section 3 of P.L.2003, c.246
12 (C.26:8A-3), or dependent child, residing in the same household.

13 b. Notwithstanding any other law, rule, or regulation to the
14 contrary, as a condition of receiving State aid, a nepotism policy
15 adopted by the board of education of a school district or the board
16 of trustees of a charter school or renaissance school project shall
17 include, in addition to any other requirements adopted by the State
18 Board of Education, provisions prohibiting:

19 (1) any immediate family member of an administrator, board of
20 education member, or board of trustees member of a charter school
21 or renaissance school project from being employed in a leadership
22 or governance position in the school district, charter school and any
23 school facility operated by the charter school, or renaissance school
24 project, during the tenure of the administrator, board of education
25 member, or board of trustees member; and

26 (2) any immediate family member of the officers and members
27 of the management team, board, or other governing body of a
28 charter management organization from being employed in a
29 leadership or governance position in any charter school that
30 contracts with the charter management organization for operation or
31 management services.

32
33 24. Section 13 of P.L.1991, c.393 (C.18A:12-33) is amended to
34 read as follows:

35 13. a. Each newly elected or appointed board member shall
36 complete during the first year of the member's first term a training
37 program to be prepared and offered by the New Jersey School
38 Boards Association, in consultation with the New Jersey
39 Association of School Administrators, the New Jersey Principals
40 and Supervisors Association, and the Department of Education,
41 regarding the skills and knowledge necessary to serve as a local
42 school board member. The training program shall include
43 information regarding the school district monitoring system
44 established pursuant to P.L.2005, c.235, the New Jersey Quality
45 Single Accountability Continuum, and the five key components of
46 school district effectiveness on which school districts are evaluated
47 under the monitoring system: instruction and program; personnel;
48 fiscal management; operations; and governance.

1 The board member shall complete a training program on school
2 district governance in each of the subsequent two years of the board
3 member's first term.

4 b. Within one year after each re-election or re-appointment to
5 the board of education, the board member shall complete an
6 advanced training program to be prepared and offered by the New
7 Jersey School Boards Association. This advanced training program
8 shall include information on relevant changes to New Jersey school
9 law and other information deemed appropriate to enable the board
10 member to serve more effectively.

11 c. The New Jersey School Boards Association shall examine
12 options for providing training programs to school board members
13 through alternative methods such as on-line or other distance
14 learning media or through regional-based training.

15 d. Within one year after being newly elected or appointed or
16 being re-elected or re-appointed to the board of education, a board
17 member shall complete a training program on harassment,
18 intimidation, and bullying in schools, including a school district's
19 responsibilities under P.L.2002, c.83 (C.18A:37-13 et seq.). A
20 board member shall be required to complete the program only once.

21 e. Training on harassment, intimidation, and bullying in
22 schools shall be provided by the New Jersey School Boards
23 Association, in consultation with recognized experts in school
24 bullying from a cross section of academia, child advocacy
25 organizations, nonprofit organizations, professional associations,
26 and government agencies.

27 f. The training provided by the New Jersey School Boards
28 Association to a member of a board of trustees of a charter school
29 pursuant to this section shall:

30 (1) be prepared in consultation with the New Jersey Public
31 Charter Schools Association;

32 (2) include information on best practices for charter school
33 governance and oversight, school leader evaluations, and charter
34 school compensation for leadership;

35 (3) include guidelines for conducting a compensation study
36 prepared pursuant to section 18 of P.L. , c. (C.) (pending
37 before the Legislature as this bill); and

38 (4) be approved by the Department of Education and New
39 Jersey Public Charter Schools Association.

40 (cf: P.L.2010, c.122, s.6)

41

42 25. Sections 4, 5, 7, 14, 15, 17, and 23 shall take effect
43 immediately; sections 10, 11, 12, 16, 21, 22, and 24 shall take effect
44 six months from the date of enactment; and sections 1, 2, 3, 6, 8, 9,
45 13, 18, 19, and 20 shall take effect when the Commissioner of
46 Education next reviews applications to establish or renew charter
47 schools, but no later than three years from the date of enactment;
48 except that the Commissioner of Education may take any

1 anticipatory administrative action, in advance of the effective dates,
2 as may be necessary to implement the provisions of this act.

3
4
5 STATEMENT

6
7 This bill modifies certain parts of the “Charter School Program
8 Act of 1995” and other sections of New Jersey law to establish
9 various new requirements for charter schools, charter school boards
10 of trustees, and charter school management organizations.

11
12 *Public Notice and Hearing of Charter School Applications and*
13 *Renewals*

14
15 The bill requires three public notices of an application to
16 establish or renew a charter school, as applicable, to be published in
17 a newspaper having a substantial circulation in the county or
18 counties where the charter school is to be located and in accordance
19 with current law’s requirements for issuing or publishing a public
20 notice. Each public notice is to include instructions for the public
21 to submit comments on the application to the Commissioner of
22 Education within 30 days of the date of the first notice.

23 The bill requires the Department of Education to post notice of
24 the filing on the department’s Internet website where it is to remain
25 until the commissioner makes a final determination on the
26 application.

27
28 *Charter School Applications and Consolidation*

29
30 The bill directs the Commissioner of Education to develop an
31 application for the establishment of a charter school. The
32 application is to include a financial plan for the charter school that
33 includes the anticipated administrative costs of the charter school
34 and a demonstration of need and an explanation of how the need is
35 not currently being met by existing public schools.

36 Under the bill, prior to approving a charter school application
37 and granting a charter, the commissioner is required to review: (1)
38 the application material submitted by the proposed charter school;
39 (2) the proposed charter school’s anticipated financial impact on the
40 school district in which the charter school is to be located, including
41 the impact to the bond ratings of the school district; and (3) any
42 other information the commissioner deems necessary. The
43 commissioner is to give equal consideration to this information
44 when determining whether to grant or deny an application to
45 establish a charter school.

46 The bill permits any two charter schools within the same public
47 school district or within contiguous public school districts that
48 demonstrate a need to consolidate to petition the commissioner to

1 consolidate into one school pursuant to a process that is to be
2 determined by the commissioner. Under current law, any two
3 charter schools within the same public school district that are not
4 operating the same grade levels may petition the commissioner to
5 amend their charters and consolidate into one school under certain
6 circumstances.

7
8 *Physical Location Requirements for Charter Schools*

9
10 Under the bill, a charter school is required to be physically
11 located, and provide all instruction, in the State. The bill directs the
12 commissioner to deny a charter school application that proposes to
13 operate a charter school, or provide instruction, in a physical
14 location outside of the State and to deny a charter school
15 application that proposes to operate or provide instruction primarily
16 online.

17 The bill clarifies that its provisions are not to be construed to
18 limit a charter school's ability to utilize technological tools as an
19 aide to in-person instruction, or virtual or remote instruction as
20 permitted under current law or regulation.

21
22 *Charter School Reporting*

23
24 Current law requires each charter school to submit an annual
25 report to the local board of education, the county superintendent of
26 schools, and the commissioner. This bill requires the annual report
27 to be made available on the charter school's Internet website and be
28 presented to the public at a regularly scheduled board of trustees
29 meeting.

30 This bill requires the commissioner to report on the state of
31 charter schools in New Jersey every five years based on measures
32 contained in the Performance Framework developed by the State
33 Board of Education to evaluate the academic, financial, and
34 organizational performance of charter schools.

35 The bill requires a charter school to maintain an Internet website
36 that includes certain listed information in an effort to provide
37 increased public access to the operations and activities of the
38 charter school.

39 The bill also requires the Department of Education to maintain,
40 and include certain listed information on, a webpage on its Internet
41 website for charter school transparency.

42
43 *Charter School Renewals and Revocations*

44
45 Pursuant to current law, a charter granted by the commissioner is
46 granted for a four-year period and may be renewed for a five-year
47 period.

1 The bill permits the commissioner to review any charter school
2 that has been granted a renewal at any time during the renewal
3 period. The commissioner is to provide the charter school with
4 reasonable notice of the commissioner's intent to review the
5 school's charter.

6 Under the bill, the commissioner may place a charter school on
7 probationary status to allow the implementation of a remedial plan
8 if, on two occasions, the school:

9 (1) has not fulfilled any condition imposed by the commissioner
10 in connection with granting the charter;

11 (2) violates any provision of its charter;

12 (3) violates any of the financial operations requirements
13 established for the charter schools by the State board;

14 (4) fails to make reasonable and appropriate efforts to serve a
15 cross section of the community's school age population;

16 (5) engages in a practice and pattern of discrimination in
17 violation of federal or State law; or

18 (6) violates any federal or State law.

19 The bill requires the commissioner to revoke a school's charter if
20 the commissioner determines, after notice and opportunity for a
21 hearing, the charter school has committed or engaged in any of the
22 six listed criteria while the school is on probationary status.

23 Under the bill, the commissioner is to consider the most recent
24 compensation study submitted by the charter school and the charter
25 school's administrative costs over the past three years when
26 reviewing an application to renew a charter school and as part of a
27 charter school's annual review.

28

29 *Charter School Budget Transparency*

30

31 The bill requires the budget adopted by a charter school for the
32 school year to be posted for public inspection on the charter
33 school's Internet website and be made available in print in a "user-
34 friendly" format using plain language. Under the bill, the plain
35 language budget summary is to be submitted to the department and
36 made publicly available on the department's website. Under current
37 law, school districts are required to post this information. This bill
38 supplements the charter school law to generally require charter
39 schools to disclose and post the same budgetary information as
40 required under current law for school districts, with certain
41 additional information pertaining to the salary, and in certain
42 circumstances the contract, of the lead person and the school
43 business administrator of the charter school

44 Under the bill, a board of trustees of a charter school is also
45 required to hold a public hearing on the budget, the amounts of
46 money necessary for the ensuing school year, and the various items
47 and purposes for which the funds will be used.

1 *Additional Requirements with Respect to Charter School Boards of*
2 *Trustees and Board Membership*
3

4 The bill clarifies that the provisions of the “Conscientious
5 Employee Protection Act” apply to charter schools and charter
6 school employees.

7 This bill requires an individual appointed to a board of trustees
8 of a charter school to possess legal, fiscal, educational, community,
9 or board leadership or governance experience. The bill also makes
10 appointment as a member of a board of trustees of a charter school
11 subject to approval of the commissioner.

12 The bill requires the board of trustees of a charter school to
13 submit a compensation study concerning the lead person of the
14 school to the commissioner at various intervals. The board of
15 trustees may utilize a compensation study completed in any of the
16 immediately preceding three years to comply with this submission
17 requirement.

18 The bill imposes on charter schools certain public notice
19 requirements in relation to modifications to certain administrator
20 contracts, which requirements are similar to those under current law
21 on school districts. Specifically, the bill prohibits a board of
22 trustees of a charter school from renegotiating, extending,
23 amending, or otherwise altering the terms of a contract with a lead
24 person, school business administrator, or charter management
25 organization unless notice is provided to the public at least 30 days
26 prior to the scheduled action by the board. The bill stipulates that
27 the board is to hold a public hearing and may not take any action on
28 the matter until the hearing has been held.

29 The bill prohibits a board of trustees of a charter school, or any
30 employee acting on behalf of the board, from requiring or
31 requesting an employee enter into a non-disclosure agreement or
32 restrictive covenant as a condition of employment or with respect to
33 severance pay as provided in an employment contract; except that
34 this provision is not to be construed to prohibit a board of trustees
35 from entering into a non-disparagement agreement with an
36 employee.

37 Under current law, the board of trustees of a charter school is
38 required to comply with the “Senator Byron M. Baer Open Public
39 Meetings Act.” In accordance with these provisions, the bill
40 requires the board of trustees of a charter school to post a copy of
41 all meeting notices, including a calendar of all meeting dates, and
42 the minutes of each meeting on the charter school’s website. The
43 bill also requires the board of trustees of a charter school to hold all
44 meetings in a physical building in the school district of residence of
45 the charter school, with certain limited exceptions.

46 Under State Board of Education regulations, the board of
47 education of a school district was required to adopt an anti-
48 nepotism policy by October 1, 2008. Regulations also required

1 each charter school board of trustees to adopt a policy by January
2 20, 2010. The regulations were amended in 2024 to require the
3 adoption of an anti-nepotism policy by the board of trustees of each
4 renaissance school project. This bill requires these nepotism
5 policies to include provisions prohibiting: (1) any immediate
6 family member of an administrator, board of education member, or
7 board of trustees member of a charter school or renaissance school
8 project from being employed in a leadership or governance position
9 in the school district, charter school and any school facility operated
10 by the charter school, or renaissance school project, during the
11 tenure of the administrator, board of education member, or board of
12 trustees member; and (2) any immediate family member of the
13 officers and members of the management team, board, or other
14 governing body of a charter management organization from being
15 employed in a leadership or governance position in any charter
16 school that contracts with the charter management organization for
17 operation or management services.

18 The bill requires the training provided to charter school board of
19 trustees members by the New Jersey School Boards Association to:
20 (1) be prepared in consultation with the New Jersey Public Charter
21 Schools Association; (2) include information on best practices for
22 charter school governance and oversight, school leader evaluations,
23 and charter school compensation for leadership; (3) include
24 guidelines for conducting a compensation study; and (4) be
25 approved by the Department of Education and the New Jersey
26 Public Charter Schools Association.

27 This bill requires a charter school board of trustees member to
28 maintain their principal residence in the charter school district of
29 residence.

30

31 *Provisions Related to Charter Management Organizations*

32

33 Under the bill, a charter management organization is defined as a
34 nonprofit organization that is exempt from federal taxation pursuant
35 to section 501(c)(3) of the federal Internal Revenue Code, which
36 operates or manages one or more charter schools linked by
37 centralized support and operations.

38 The bill prohibits a board of trustees of a charter school from
39 contracting with a for-profit entity to provide any operation or
40 management services, but permits contracting with a charter
41 management organization.

42 Under the bill, an executive of a charter management
43 organization that receives payment for operation or management
44 services from a charter school, the source of which is State or local
45 funds, is required to comply with the provisions of the “School
46 Ethics Act” pertaining to disclosure of certain employment and
47 financial activities.

1 The bill requires a charter management organization that receives
2 payment for operating or managing a charter school, the source of
3 which is State or local funds, to (1) comply with the provisions of
4 State law commonly referred to as the “Open Public Records Act,”
5 in its operation or management of the charter school, and (2)
6 annually file with the department the most recent public inspection
7 copy of its Internal Revenue Service Form 990, and in accordance
8 with federal law, all schedules and supporting documentation
9 required to be submitted in conjunction with that form. Form 990 is
10 a tax form the Internal Revenue Service requires 501(c)(3)
11 charitable and nonprofit organizations to submit. Form 990 includes
12 revenue, expenditure, and income data in addition to information
13 used to assess whether a nonprofit aligns with federal requirements
14 for tax-exempt status.

SENATE, No. 3915

STATE OF NEW JERSEY

221st LEGISLATURE

INTRODUCED NOVEMBER 18, 2024

Sponsored by:
Senator TROY SINGLETON
District 7 (Burlington)

SYNOPSIS

Requires municipalities to share certain payments in lieu of property taxes with school districts; informs counties, school districts, and DCA of certain information related to property tax exemptions and abatements.

CURRENT VERSION OF TEXT

As introduced.



1 AN ACT concerning certain property tax exemptions and amending
2 P.L.1991, c.431, P.L.2007, c.62, and P.L.1991, c.441.

3

4 BE IT ENACTED by the Senate and General Assembly of the State
5 of New Jersey:

6

7 1. Section 3 of P.L.1991, c.431 (C.40A:20-3) is amended to
8 read as follows:

9 3. As used in P.L.1991, c.431 (C.40A:20-1 et seq.):

10 a. "Gross revenue" means annual gross revenue or gross shelter
11 rent or annual gross rents, as appropriate, and other income, for
12 each urban renewal entity designated pursuant to P.L.1991, c.431
13 (C.40A:20-1 et seq.). The financial agreement shall establish the
14 method of computing gross revenue for the entity, and the method
15 of determining insurance, operating and maintenance expenses paid
16 by a tenant which are ordinarily paid by a landlord, which shall be
17 included in the gross revenue; provided, however, that any federal
18 funds received, whether directly or in the form of rental subsidies
19 paid to tenants, by a nonprofit corporation that is the sponsor of a
20 qualified subsidized housing project, shall not be included in the
21 gross revenue of the project for purposes of computing the annual
22 **【services】** service charge for **【municipal】** public services supplied
23 to the project; and provided further that any gain realized by the
24 urban renewal entity on the sale of any unit in fee simple, whether
25 or not taxable under federal or State law, shall not be included in
26 computing gross revenue.

27 b. "Limited-dividend entity" means an urban renewal entity
28 incorporated pursuant to Title 14A of the New Jersey Statutes, or
29 established pursuant to Title 42 of the Revised Statutes, for which
30 the profits and the entity are limited as follows. The allowable net
31 profits of the entity shall be determined by applying the allowable
32 profit rate to each total project unit cost, if the project is undertaken
33 in units, or the total project cost, if the project is not undertaken in
34 units, and all capital costs, determined in accordance with generally
35 accepted accounting principles, of any other entity whose revenue is
36 included in the computation of excess profits, for the period
37 commencing on the date on which the construction of the unit or
38 project is completed, and terminating at the close of the fiscal year
39 of the entity preceding the date on which the computation is made,
40 where:

41 "Allowable profit rate" means the greater of 12% or the
42 percentage per annum arrived at by adding 1 1/4% to the annual
43 interest percentage rate payable on the entity's initial permanent
44 mortgage financing. If the initial permanent mortgage is insured or
45 guaranteed by a governmental agency, the mortgage insurance
46 premium or similar charge, if payable on a per annum basis, shall

EXPLANATION – Matter enclosed in bold-faced brackets **【thus】** in the above bill is
not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

1 be considered as interest for this purpose. If there is no permanent
2 mortgage financing the allowable profit rate shall be the greater of
3 12% or the percentage per annum arrived at by adding 1 1/4% per
4 annum to the interest rate per annum which the municipality
5 determines to be the prevailing rate on mortgage financing on
6 comparable improvements in the county.

7 c. "Net profit" means the gross revenues of the urban renewal
8 entity less all operating and non-operating expenses of the entity, all
9 determined in accordance with generally accepted accounting
10 principles, but:

11 (1) there shall be included in expenses: (a) all annual service
12 charges paid pursuant to section 12 of P.L.1991, c.431 (C.40A:20-
13 12); (b) all payments to the municipality of excess profits pursuant
14 to section 15 or 16 of P.L.1991, c.431 (C.40A:20-15 or 40A:20-16);
15 (c) an annual amount sufficient to amortize the total project cost
16 and all capital costs determined in accordance with generally
17 accepted accounting principles, of any other entity whose revenue is
18 included in the computation of excess profits, over the term of the
19 abatement as set forth in the financial agreement; (d) all reasonable
20 annual operating expenses of the urban renewal entity and any other
21 entity whose revenue is included in the computation of excess
22 profits, including the cost of all management fees, brokerage
23 commissions, insurance premiums, all taxes or service charges paid,
24 legal, accounting, or other professional service fees, utilities,
25 building maintenance costs, building and office supplies, and
26 payments into repair or maintenance reserve accounts; (e) all
27 payments of rent including, but not limited to, ground rent by the
28 urban renewal entity; (f) all debt service;

29 (2) there shall not be included in expenses either depreciation or
30 obsolescence, interest on debt, except interest which is part of debt
31 service, income taxes, or salaries, bonuses or other compensation
32 paid, directly or indirectly to directors, officers and stockholders of
33 the entity, or officers, partners or other persons holding any
34 proprietary ownership interest in the entity.

35 The urban renewal entity shall provide to the municipality an
36 annual audited statement which clearly identifies the calculation of
37 net profit for the urban renewal entity during the previous year.
38 The annual audited statement shall be prepared by a certified public
39 accountant and shall be submitted to the municipality within 90
40 days of the close of the fiscal year.

41 d. "Nonprofit entity" means an urban renewal entity
42 incorporated pursuant to Title 15A of the New Jersey Statutes for
43 which no part of its net profits inures to the benefit of its members.

44 e. "Project" means any work or undertaking pursuant to a
45 redevelopment plan adopted pursuant to the "Local Redevelopment
46 and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et al.), which has
47 as its purpose the redevelopment of all or any part of a
48 redevelopment area including any industrial, commercial,

1 residential or other use, and may include any buildings, land,
2 including demolition, clearance or removal of buildings from land,
3 equipment, facilities, or other real or personal properties which are
4 necessary, convenient, or desirable appurtenances, such as, but not
5 limited to, streets, sewers, utilities, parks, site preparation,
6 landscaping, and administrative, community, health, recreational,
7 educational and welfare facilities, and zero-emission vehicle fueling
8 and charging infrastructure.

9 f. "Redevelopment area" means an area determined to be in
10 need of redevelopment and for which a redevelopment plan has
11 been adopted by a municipality pursuant to the "Local
12 Redevelopment and Housing Law," P.L.1992, c.79 (C.40A:12A-1 et
13 al.).

14 g. "Urban renewal entity" means a limited-dividend entity, the
15 New Jersey Economic Development Authority or a nonprofit entity
16 which enters into a financial agreement pursuant to P.L.1991, c.431
17 (C.40A:20-1 et seq.) with a municipality to undertake a project
18 pursuant to a redevelopment plan for the redevelopment of all or
19 any part of a redevelopment area, or a project necessary, useful, or
20 convenient for the relocation of residents displaced or to be
21 displaced by the redevelopment of all or any part of one or more
22 redevelopment areas, or a low and moderate income housing
23 project.

24 h. "Total project unit cost" or "total project cost" means the
25 aggregate of the following items as related to a unit of a project, if
26 the project is undertaken in units, or to the total project, if the
27 project is not undertaken in units, all of which as limited by, and
28 approved as part of the financial agreement: (1) cost of the land and
29 improvements to the entity, whether acquired from a private or a
30 public owner, with cost in the case of leasehold interests to be
31 computed by capitalizing the aggregate rental at a rate provided in
32 the financial agreement; (2) architect, engineer and attorney fees,
33 paid or payable by the entity in connection with the planning,
34 construction and financing of the project; (3) surveying and testing
35 charges in connection therewith; (4) actual construction costs which
36 the entity shall cause to be certified and verified to the municipality
37 and the municipal governing body by an independent and qualified
38 architect, including the cost of any preparation of the site
39 undertaken at the entity's expense; (5) insurance, interest and
40 finance costs during construction; (6) costs of obtaining initial
41 permanent financing; (7) commissions and other expenses paid or
42 payable in connection with initial leasing; (8) real estate taxes and
43 assessments during the construction period; (9) a developer's
44 overhead based on a percentage of actual construction costs, to be
45 computed at not more than the following schedule:

S3915 SINGLETON

5

1	\$500,000 or less -	10%
2		
3	\$500,000 through \$1,000,000 - \$50,000 plus 8% on	
4	excess above \$500,000	
5		
6	\$1,000,001 through \$2,000,000 - \$90,000 plus 7% on	
7	excess above \$1,000,000	
8		
9	\$2,000,001 through \$3,500,000 - \$160,000 plus 5.6667%	
10	on excess above \$2,000,000	
11		
12	\$3,500,001 through \$5,500,000 - \$245,000 plus 4.25% on	
13	excess above \$3,500,000	
14		
15	\$5,500,001 through \$10,000,000 - \$330,000 plus 3.7778%	
16	on excess above \$5,500,000	
17		
18	over \$10,000,000 -	5%
19		

20 If the project includes units in fee simple, with respect to those
21 units, "total project cost" shall mean the sales price of the individual
22 housing unit which shall be the most recent true consideration paid
23 for a deed to the unit in fee simple in a bona fide arm's length sales
24 transaction, but not less than the assessed valuation of the unit in
25 fee simple assessed at 100 percent of true value.

26 If the financial agreement so provides, there shall be excluded
27 from the total project cost: (1) actual costs incurred by the entity
28 and certified to the municipality by an independent and qualified
29 architect or engineer which are associated with site remediation and
30 cleanup of environmentally hazardous materials or contaminants in
31 accordance with State or federal law; and (2) any extraordinary
32 costs incurred by the entity and certified to the chief financial
33 officer of the municipality by an independent certified public
34 accountant in order to alleviate blight conditions within the area in
35 need of redevelopment including, but not limited to, the cost of
36 demolishing structures considered by the entity to be an impediment
37 to the proposed redevelopment of the property, costs associated
38 with the relocation or removal of public utility facilities as defined
39 pursuant to section 10 of P.L.1992, c.79 (C.40A:12A-10)
40 considered necessary in order to implement the redevelopment plan,
41 costs associated with the relocation of residents or businesses
42 displaced or to be displaced by the proposed redevelopment, and the
43 clearing of title to properties within the area in need of
44 redevelopment in order to facilitate redevelopment.

45 i. "Housing project" means any work or undertaking to provide
46 decent, safe, and sanitary dwellings for families in need of housing;
47 the undertaking may include any buildings, land (including
48 demolition, clearance or removal of buildings from land),

1 equipment, facilities, or other real or personal properties or interests
2 therein which are necessary, convenient or desirable appurtenances
3 of the undertaking, such as, but not limited to, streets, sewers,
4 water, utilities, parks; site preparation; landscaping, and
5 administrative, community, health, recreational, educational,
6 welfare, commercial, or other facilities, or to provide any part or
7 combination of the foregoing.

8 j. "Redevelopment relocation housing project" means a
9 housing project which is necessary, useful or convenient for the
10 relocation of residents displaced by redevelopment of all or any part
11 of one or more redevelopment areas.

12 k. "Low and moderate income housing project" means a
13 housing project which is occupied, or is to be occupied, exclusively
14 by households whose incomes do not exceed income limitations
15 established pursuant to any State or federal housing program.

16 l. "Qualified subsidized housing project" means a low and
17 moderate income housing project owned by a nonprofit corporation
18 organized under the provisions of Title 15A of the New Jersey
19 Statutes for the purpose of developing, constructing and operating
20 rental housing for senior citizens under section 202 of Pub.L. 86-
21 372 (12 U.S.C. s.1701q) or rental housing for persons with
22 disabilities under section 811 of Pub.L. 101-625 (42 U.S.C. s.8013),
23 or under any other federal program that the Commissioner of
24 Community Affairs by rule may determine to be of a similar nature
25 and purpose.

26 m. "Debt service" means the amount required to make annual
27 payments of principal and interest or the equivalent thereof on any
28 construction mortgage, permanent mortgage or other financing
29 including returns on institutional equity financing and market rate
30 related party debt for a project for a period equal to the term of the
31 tax exemption granted by a financial agreement.

32 n. "Zero-emission vehicle" means a vehicle certified as a zero
33 emission vehicle pursuant to the California Air Resources Board
34 zero emission vehicle standards for the applicable model year,
35 including but not limited to, battery electric-powered vehicles and
36 hydrogen fuel cell vehicles.

37 o. "Zero-emission vehicle fueling and charging infrastructure"
38 means infrastructure to charge or fuel zero-emission vehicles,
39 including but not limited to, public electric vehicle charging
40 stations and public hydrogen fueling stations.

41 p. "Chief executive officer of the county" means the county
42 executive, county manager, county supervisor, or president of the
43 board of chosen freeholders, as appropriate to the form of
44 government of a county.

45 (cf: P.L.2021, c.168, s.4)

46
47 2. Section 8 of P.L.1991, c.431 (C.40A:20-8) is amended to
48 read as follows:

- 1 8. Every urban renewal entity qualifying under **【this act】**
2 P.L.1991, c.431 (C.40A:20-1 et seq.), before proceeding with any
3 projects, shall make written application to the municipality for
4 approval thereof, and shall provide copies of the application, for
5 informational purposes, to the board of chosen freeholders and the
6 chief executive officer of the county within which the municipality
7 is located, and to the board of education and superintendent of any
8 school district, including a regional school district, that is
9 coextensive with the municipality, or of which the municipality is a
10 constituent. The urban renewal entity, at the time an application is
11 made, shall provide notice of the application submission to the
12 Director of the Division of Local Government Services in the
13 Department of Community Affairs, which shall post the notice on
14 the Internet website of the department. The application shall be in a
15 form, and shall certify to those facts and data, as shall be required
16 by the municipality, and shall include but not be limited to:
- 17 a. A general statement of the nature of the proposed project,
18 that the undertaking conforms to all applicable municipal
19 ordinances, and that the project accords with the redevelopment
20 plan and master plan of the municipality, or, in the case of a
21 redevelopment relocation housing project, provides for the
22 relocation of residents displaced or to be displaced from a
23 redevelopment area, or, in the case of a low and moderate income
24 housing project, the housing units are restricted to occupation by
25 low and moderate income households.
- 26 b. A description of the proposed project outlining the area
27 included and a description of each unit thereof if the project is to be
28 undertaken in units and setting forth architectural and site plans as
29 required.
- 30 c. A statement prepared by a qualified architect or engineer of
31 the estimated cost of the proposed project in the detail required,
32 including the estimated cost of each unit to be undertaken.
- 33 d. The source, method and amount of money to be subscribed
34 through the investment of private capital, setting forth the amount
35 of stock or other securities to be issued therefor or the extent of
36 capital invested and the proprietary or ownership interest obtained
37 in consideration therefor.
- 38 e. A fiscal plan for the project outlining a schedule of annual
39 gross revenue, the estimated expenditures for operation and
40 maintenance, payments for interest, amortization of debt and
41 reserves, and payments **【to the municipality】** in lieu of taxes to be
42 made pursuant to a financial agreement to be entered into with the
43 municipality.
- 44 f. A proposed financial agreement conforming to the
45 provisions of section 9 of **【this act】** P.L.1991, c.431 (C.40A:20-9).
- 46 g. Any other information relevant to determining the financial
47 impact of the project as may be required pursuant to a rule adopted

1 by the Commissioner of Community Affairs or the Local Finance
2 Board.

3 The application shall be addressed and submitted to the mayor or
4 other chief executive officer of the municipality. The mayor or
5 other chief executive officer shall, within 60 days of his receipt of
6 the application thereafter, submit the application with his
7 recommendations to the municipal governing body. **[The]**
8 Simultaneously therewith, the mayor or other chief executive
9 officer of the municipality shall submit copies of his
10 recommendations to the board of chosen freeholders and the chief
11 executive officer of the county within which the municipality is
12 located and to the board of education and superintendent of any
13 school district, including a regional school district, that is
14 coextensive with the municipality, or of which the municipality is a
15 constituent. Representatives of the county and school district or
16 districts may submit recommendations to the municipal governing
17 body within 10 days after the date of submittal of the
18 recommendations of the mayor or chief executive officer of the
19 municipality. After affording representatives of the county and
20 school district, or districts, a 10-day period to review the proposed
21 project and the recommendations of the mayor or chief executive
22 officer of the municipality, and after giving due consideration to the
23 recommendations submitted by all interested parties, the municipal
24 governing body shall by resolution approve or disapprove the
25 application, but in the event of disapproval, changes may be
26 suggested to secure approval. An application may be revised and
27 resubmitted.

28 (cf: P.L.1991, c.431, s.8)

29

30 3. Section 9 of P.L.1991, c.431 (C.40A:20-9) is amended to
31 read as follows:

32 9. Every approved project shall be evidenced by a financial
33 agreement between the municipality and the urban renewal entity.
34 The agreement shall be prepared by the entity and submitted as a
35 separate part of its application for project approval. The agreement
36 shall not take effect until approved by ordinance of the
37 municipality. Any amendments or modifications of the agreement
38 made thereafter shall be by mutual consent of the municipality and
39 the urban renewal entity, and shall be subject to approval by
40 ordinance of the municipal governing body upon recommendation
41 of the mayor or other chief executive officer of the municipality
42 prior to taking effect.

43 The financial agreement shall be in the form of a contract
44 requiring full performance within 30 years from the date of
45 completion of the project, and shall include the following:

46 a. That the profits of or dividends payable by the urban
47 renewal entity shall be limited according to terms appropriate for

1 the type of entity in conformance with the provisions of P.L.1991,
2 c.431 (C.40A:20-1 et seq.).

3 b. That all improvements and land, to the extent authorized
4 pursuant to section 12 of P.L.1991, c.431 (C.40A:20-12), in the
5 project to be constructed or acquired by the urban renewal entity
6 shall be exempt from taxation as provided in P.L.1991, c.431
7 (C.40A:20-1 et seq.).

8 c. That the urban renewal entity shall make payments for
9 **【municipal】** public services as provided in P.L.1991, c.431
10 (C.40A:20-1 et seq.).

11 d. That the urban renewal entity shall submit annually, within
12 90 days after the close of its fiscal year, its auditor's reports to the
13 mayor and governing body of the municipality, in which the urban
14 renewal entity shall certify to the mayor and the governing body of
15 the municipality the number of school-age children residing in the
16 approved project who are attending a public school. The urban
17 renewal entity, at the time the auditor's reports are submitted, shall
18 provide copies of the reports to the Director of the Division of
19 Local Government Services in the Department of Community
20 Affairs, which shall post the reports on the Internet website of the
21 department.

22 e. That the urban renewal entity shall, upon request, permit
23 inspection of property, equipment, buildings and other facilities of
24 the entity, and also permit examination and audit of its books,
25 contracts, records, documents and papers by authorized
26 representatives of the municipality or the State.

27 f. That in the event of any dispute between the parties matters
28 in controversy shall be resolved by arbitration in the manner
29 provided in the financial agreement.

30 g. That operation under the financial agreement shall be
31 terminable by the urban renewal entity in the manner provided by
32 P.L.1991, c.431 (C.40A:20-1 et seq.).

33 h. That the urban renewal entity shall at all times prior to the
34 expiration or other termination of the financial agreement remain
35 bound by the provisions of P.L.1991, c.431 (C.40A:20-1 et seq.).

36 The financial agreement shall contain detailed representations
37 and covenants by the urban renewal entity as to the manner in
38 which it proposes to use, manage or operate the project. The
39 financial agreement shall further set forth the method for computing
40 gross revenue for the urban renewal entity, the method of
41 determining insurance, operating and maintenance expenses paid by
42 a tenant which are ordinarily paid by a landlord, the plans for
43 financing the project, including the estimated total project cost, the
44 amortization rate on the total project cost, the source of funds, the
45 interest rates to be paid on the construction financing, the source
46 and amount of paid-in capital, the terms of mortgage amortization
47 or payment of principal on any mortgage, a good faith projection of
48 initial sales prices of any condominium units and expenses to be

1 incurred in promoting and consummating such sales, and the rental
2 schedules and lease terms to be used in the project. Any financial
3 agreement may allow the municipality to levy an annual
4 administrative fee, not to exceed two percent of the annual service
5 charge for public services.

6 (cf: P.L.2015, c.95, s.28)

7
8 4. Section 12 of P.L.1991, c.431 (C.40A:20-12) is amended to
9 read as follows:

10 12. The rehabilitation or improvements made in the
11 development or redevelopment of a redevelopment area or area
12 appurtenant thereto or for a redevelopment relocation housing
13 project, pursuant to P.L.1991, c.431 (C.40A:20-1 et seq.), shall be
14 exempt from taxation for a limited period as hereinafter provided.
15 When housing is to be constructed, acquired or rehabilitated by an
16 urban renewal entity, the land upon which that housing is situated
17 shall be exempt from taxation for a limited period as hereinafter
18 provided. The exemption shall be allowed when the clerk of the
19 municipality wherein the property is situated shall certify to the
20 municipal tax assessor that a financial agreement with an urban
21 renewal entity for the development or the redevelopment of the
22 property, or the provision of a redevelopment relocation housing
23 project, or the provision of a low and moderate income housing
24 project has been entered into and is in effect as required by
25 P.L.1991, c.431 (C.40A:20-1 et seq.).

26 Delivery by the municipal clerk to the municipal tax assessor of
27 a certified copy of the ordinance of the governing body approving
28 the tax exemption and financial agreement with the urban renewal
29 entity shall constitute the required certification. For each
30 exemption granted pursuant to P.L.2003, c.125 (C.40A:12A-4.1 et
31 al.), upon certification as required hereunder, the tax assessor shall
32 implement the exemption and continue to enforce that exemption
33 without further certification by the clerk until the expiration of the
34 entitlement to exemption by the terms of the financial agreement or
35 until the tax assessor has been duly notified by the clerk that the
36 exemption has been terminated.

37 Within 10 calendar days following the later of the effective date
38 of an ordinance following its final adoption by the governing body
39 approving the tax exemption or the execution of the financial
40 agreement by the urban renewal entity, the municipal clerk shall
41 transmit a certified copy of the ordinance and financial agreement
42 to the Director of the Division of Local Government Services in the
43 Department of Community Affairs, the chief financial officer of the
44 county and to the county counsel of the county within which the
45 municipality is located, and to the board of education and the
46 superintendent of any school district coextensive with the
47 municipality or of which the municipality is a constituent, including
48 a regional school district, for informational purposes. Upon receipt

1 of an ordinance and financial agreement, the Department of
2 Community Affairs shall post the ordinance and agreement on the
3 Internet website of the department.

4 Whenever an exemption status changes during a tax year, the
5 procedure for the apportionment of the taxes for the year shall be
6 the same as in the case of other changes in tax exemption status
7 during the tax year. Tax exemptions granted pursuant to P.L.2003,
8 c.125 (C.40A:12A-4.1 et al.) represent long term financial
9 agreements between the municipality and the urban renewal entity
10 and as such constitute a single continuing exemption from local
11 property taxation for the duration of the financial agreement. The
12 validity of a financial agreement or any exemption granted pursuant
13 thereto may be challenged only by filing an action in lieu of
14 prerogative writ within 20 days from the publication of a notice of
15 the adoption of an ordinance by the governing body granting the
16 exemption and approving the financial agreement. Such notice
17 shall be published in a newspaper of general circulation in the
18 municipality and in a newspaper of general circulation in the county
19 if different from the municipal newspaper.

20 a. The financial agreement shall specify the duration of the
21 exemption for urban renewal entities in accordance with the
22 parameters of either paragraph (1) or paragraph (2) of this
23 subsection:

24 (1) the financial agreement may specify a duration of not more
25 than 30 years from the completion of the entire project, or unit of
26 the project if the project is undertaken in units, or not more than 35
27 years from the execution of the financial agreement between the
28 municipality and the urban renewal entity; or

29 (2) for each project undertaken pursuant to a redevelopment
30 agreement which allows the redeveloper to undertake two or more
31 projects sequentially, the financial agreement may specify a
32 duration of not more than 30 years from the completion of a project,
33 or unit of the project if the project is undertaken in units, or not
34 more than 50 years from the execution of the first financial
35 agreement implementing a project under the redevelopment
36 agreement. As used in this subsection, "redevelopment agreement"
37 means an agreement entered into pursuant to subsection f. of section
38 8 of P.L.1992, c.79 (C.40A:12A-8) between a municipality or
39 redevelopment entity and a redeveloper.

40 A financial agreement may provide for an exemption period of
41 less than 30 years from the completion of the entire project, less
42 than 35 years from the execution of the financial agreement, or less
43 than 50 years from the execution of the first financial agreement
44 implementing a project under the redevelopment agreement.
45 Nothing in this subsection shall be construed as requiring a
46 financial agreement for a project undertaken pursuant to a
47 redevelopment agreement which allows the redeveloper to

1 undertake two or more projects sequentially to specify a duration
2 within the parameters of paragraph (2) of this subsection.

3 b. During the term of any exemption, in lieu of any taxes to be
4 paid on the buildings and improvements of the project and, to the
5 extent authorized pursuant to this section, on the land, the urban
6 renewal entity shall make payment to the municipality of an annual
7 service charge **【, which】** for public services. The municipality shall
8 remit a portion of that revenue to the county, and to the school
9 district or districts, as provided hereinafter. In addition, the
10 municipality may assess an administrative fee, not to exceed two
11 percent of the annual service charge, for the processing of the
12 application. The annual service charge for **【municipal】** public
13 services supplied to the project to be paid by the urban renewal
14 entity for any period of exemption, shall be determined as follows:

15 (1) An annual amount equal to a percentage determined
16 pursuant to this subsection and section 11 of P.L.1991, c.431
17 (C.40A:20-11), of the annual gross revenue from each unit of the
18 project, if the project is undertaken in units, or from the total
19 project, if the project is not undertaken in units. The percentage of
20 the annual gross revenue shall not be more than **【15%】** 15 percent
21 in the case of a low and moderate income housing project, nor less
22 than **【10%】** 10 percent in the case of all other projects.

23 At the option of the municipality, or where because of the nature
24 of the development, ownership, use or occupancy of the project or
25 any unit thereof, if the project is to be undertaken in units, the total
26 annual gross rental or gross shelter rent or annual gross revenue
27 cannot be reasonably ascertained, the governing body shall provide
28 in the financial agreement that the annual service charge shall be a
29 sum equal to a percentage determined pursuant to this subsection
30 and section 11 of P.L.1991, c.431 (C.40A:20-11), of the total
31 project cost or total project unit cost determined pursuant to
32 P.L.1991, c.431 (C.40A:20-1 et seq.) calculated from the first day
33 of the month following the substantial completion of the project or
34 any unit thereof, if the project is undertaken in units. The
35 percentage of the total project cost or total project unit cost shall not
36 be more than **【2%】** two percent in the case of a low and moderate
37 income housing project, and shall not be less than **【2%】** two
38 percent in the case of all other projects.

39 (2) In either case, the financial agreement shall establish a
40 schedule of annual service charges to be paid over the term of the
41 exemption period, which shall be in stages as follows:

42 (a) For the first stage of the exemption period, which shall
43 commence with the date of completion of the unit or of the project,
44 as the case may be, and continue for a time of not less than six years
45 nor more than 15 years, as specified in the financial agreement, the
46 urban renewal entity shall pay the municipality an annual service
47 charge for **【municipal】** public services supplied to the project in an

1 annual amount equal to the amount determined pursuant to
2 paragraph (1) of this subsection and section 11 of P.L.1991, c.431
3 (C.40A:20-11). For the remainder of the period of the exemption, if
4 any, the annual service charge shall be determined as follows:

5 (b) For the second stage of the exemption period, which shall
6 not be less than one year nor more than six years, as specified in the
7 financial agreement, an amount equal to either the amount
8 determined pursuant to paragraph (1) of this subsection and section
9 11 of P.L.1991, c.431 (C.40A:20-11), or **【20%】** 20 percent of the
10 amount of taxes otherwise due on the value of the land and
11 improvements, whichever shall be greater;

12 (c) For the third stage of the exemption period, which shall not
13 be less than one year nor more than six years, as specified in the
14 financial agreement, an amount equal to either the amount
15 determined pursuant to paragraph (1) of this subsection and section
16 11 of P.L.1991, c.431 (C.40A:20-11), or **【40%】** 40 percent of the
17 amount of taxes otherwise due on the value of the land and
18 improvements, whichever shall be greater;

19 (d) For the fourth stage of the exemption period, which shall not
20 be less than one year nor more than six years, as specified in the
21 financial agreement, an amount equal to either the amount
22 determined pursuant to paragraph (1) of this subsection and section
23 11 of P.L.1991, c.431 (C.40A:20-11), or **【60%】** 60 percent of the
24 amount of taxes otherwise due on the value of the land and
25 improvements, whichever shall be greater; and

26 (e) For the final stage of the exemption period, the duration of
27 which shall not be less than one year and shall be specified in the
28 financial agreement, an amount equal to either the amount
29 determined pursuant to paragraph (1) of this subsection and section
30 11 of P.L.1991, c.431 (C.40A:20-11), or **【80%】** 80 percent of the
31 amount of taxes otherwise due on the value of the land and
32 improvements, whichever shall be greater.

33 If the financial agreement provides for an exemption period of
34 less than 30 years from the completion of the entire project, less
35 than 35 years from the execution of the financial agreement, or less
36 than 50 years from the execution of the first financial agreement
37 implementing a project under the redevelopment agreement, the
38 financial agreement shall set forth a schedule of annual service
39 charges for the exemption period which shall be based upon the
40 minimum service charges and staged adjustments set forth in this
41 section.

42 The annual service charge shall be paid to the municipality on a
43 quarterly basis in a manner consistent with the municipality's tax
44 collection schedule.

45 Each municipality which enters into a financial agreement on or
46 after the effective date of P.L.2003, c.125 (C.40A:12A-4.1 et al.)
47 shall remit five percent of the annual service charge collected by the
48 municipality to the county in accordance with the provisions of

1 R.S.54:4-74. If the municipality enters into a contract with a board
2 of education pursuant to section 7 of P.L.2023, c.311 (C.18A:7G-
3 15.1a), the municipality shall also remit to the board of education
4 such amounts as may be required under the contract.

5 Each municipality which enters into a financial agreement on or
6 after the effective date of P.L. , c. (C.) (pending before the
7 Legislature as this bill), shall remit a percentage of the annual
8 service charge to the school district or districts, including regional
9 school districts, immediately upon receipt of that service charge.
10 The amount of the annual service charge to be remitted to the
11 school district or districts, including regional school districts,
12 pursuant to this section shall be: for a residential project, the
13 amount calculated by multiplying the number of school-age
14 children who are attending public school in the municipality or at a
15 school in a regional school district that serves the municipality and
16 who are residing in the approved project as certified by the urban
17 renewal entity in the annual auditor's report to the mayor and
18 governing body of the municipality, by the base per pupil amount
19 determined by the Commissioner of Education for the previous
20 school year pursuant to section 7 of P.L.2007, c.260 (C.18A:7F-49);
21 and for a nonresidential project or a project with both residential
22 and nonresidential components, five percent of the annual service
23 charge collected by the municipality or an in-kind contribution
24 equal in value to five percent of the annual service charge. When
25 an amount is remitted to more than one school district, including
26 regional school districts, the amount shall be divided amongst the
27 districts in proportion to each district's share of the total school tax
28 levy in the municipality.

29 Against the annual service charge the urban renewal entity shall
30 be entitled to credit for the amount, without interest, of the real
31 estate taxes on land paid by it in the last four preceding quarterly
32 installments.

33 Notwithstanding the provisions of this section or of the financial
34 agreement, the minimum annual service charge shall be the amount
35 of the total taxes levied against all real property in the area covered
36 by the project in the last full tax year in which the area was subject
37 to taxation, and the minimum annual service charge shall be paid in
38 each year in which the annual service charge calculated pursuant to
39 this section or the financial agreement would be less than the
40 minimum annual service charge.

41 c. All exemptions granted pursuant to the provisions of
42 P.L.1991, c.431 (C.40A:20-1 et seq.) shall terminate at the time
43 prescribed in the financial agreement.

44 Upon the termination of the exemption granted pursuant to the
45 provisions of P.L.1991, c.431 (C.40A:20-1 et seq.), the project, all
46 affected parcels, land and all improvements made thereto shall be
47 assessed and subject to taxation as are other taxable properties in
48 the municipality. After the date of termination, all restrictions and

1 limitations upon the urban renewal entity shall terminate and be at
2 an end upon the entity's rendering its final accounting to and with
3 the municipality.

4 (cf: P.L.2023, c.311, s.26)

5
6 5. Section 3 of P.L.2007, c.62 (C.18A:7F-38) is amended to
7 read as follows:

8 3. a. Notwithstanding the provisions of any other law to the
9 contrary, a school district shall not adopt a budget pursuant to
10 sections 5 and 6 of P.L.1996, c.138 (C.18A:7F-5 and 18A:7F-6)
11 with an increase in its adjusted tax levy that exceeds, except as
12 provided in subsection e. of section 4 of P.L.2007, c.62 (C.18A:7F-
13 39), the tax levy growth limitation calculated as follows: the sum of
14 the prebudget year adjusted tax levy and the adjustment for
15 increases in enrollment multiplied by 2.0 percent, and adjustments
16 for an increase in health care costs, increases in amounts for certain
17 normal and accrued liability pension contributions set forth in
18 sections 1 and 2 of P.L.2009, c.19 amending section 24 of
19 P.L.1954, c.84 (C.43:15A-24) and section 15 of P.L.1944, c.255
20 (C.43:16A-15) for the year set forth in those sections, less any
21 payment received in the prebudget year pursuant to section 12 of
22 P.L.1991, c.431 (C.40A:20-12), and, in the case of an SDA district
23 as defined pursuant to section 3 of P.L.2000, c.72 (C.18A:7G-3),
24 during the 2018-2019 through the 2024-2025 school years,
25 increases to raise a general fund tax levy to an amount that does not
26 exceed its local share.

27 b. (1) The allowable adjustment for increases in enrollment
28 authorized pursuant to subsection a. of this section shall equal the
29 per pupil prebudget year adjusted tax levy multiplied by EP, where
30 EP equals the sum of:

31 (a) 0.50 for each unit of weighted resident enrollment that
32 constitutes an increase from the prebudget year over 1%, but not
33 more than 2.5%;

34 (b) 0.75 for each unit of weighted resident enrollment that
35 constitutes an increase from the prebudget year over 2.5%, but not
36 more than 4%; and

37 (c) 1.00 for each unit of weighted resident enrollment that
38 constitutes an increase from the prebudget year over 4%.

39 (2) A school district may request approval from the
40 commissioner to calculate EP equal to 1.00 for any increase in
41 weighted resident enrollment if it can demonstrate that the
42 calculation pursuant to paragraph (1) of this subsection would result
43 in an average class size that exceeds 10% above the facilities
44 efficiency standards established pursuant to P.L.2000, c.72
45 (C.18A:7G-1 et al.).

46 c. (Deleted by amendment, P.L.2010, c.44)

47 d. (1) The allowable adjustment for increases in health care
48 costs authorized pursuant to subsection a. of this section shall equal

1 that portion of the actual increase in total health care costs for the
2 budget year, less any withdrawals from the current expense
3 emergency reserve account for increases in total health care costs,
4 that exceeds 2.0 percent of the total health care costs in the
5 prebudget year, but that is not in excess of the product of the total
6 health care costs in the prebudget year multiplied by the average
7 percentage increase of the State Health Benefits Program, P.L.1961,
8 c.49 (C.52:14-17.25 et seq.), as annually determined by the
9 Division of Pensions and Benefits in the Department of the
10 Treasury.

11 (2) The allowable adjustment for increases in the amount of
12 normal and accrued liability pension contributions authorized
13 pursuant to subsection a. of this section shall equal that portion of
14 the actual increase in total normal and accrued liability pension
15 contributions for the budget year that exceeds 2.0 percent of the
16 total normal and accrued liability pension contributions in the
17 prebudget year.

18 (3) In the case of an SDA district, as defined pursuant to section
19 3 of P.L.2000, c.72 (C.18A:7G-3), in which the prebudget year
20 adjusted tax levy is less than the school district's prebudget year
21 local share as calculated pursuant to section 10 of P.L.2007, c.260
22 (C.18A:7F-52), the allowable adjustment for increases to raise a tax
23 levy that does not exceed the school district's local share shall equal
24 the difference between the prebudget year adjusted tax levy and the
25 prebudget year local share.

26 e. (Deleted by amendment, P.L.2010, c.44)

27 f. The adjusted tax levy shall be increased or decreased
28 accordingly whenever the responsibility and associated cost of a
29 school district activity is transferred to another school district or
30 governmental entity.

31 (cf: P.L.2018, c.67, s.6)

32

33 6. Section 4 of P.L.1991, c.441 (C.40A:21-4) is amended to
34 read as follows:

35 4. The governing body of a municipality may determine to
36 utilize the authority granted under Article VIII, Section I, paragraph
37 6 of the New Jersey Constitution, and adopt an ordinance setting
38 forth the eligibility or noneligibility of dwellings, multiple
39 dwellings, or commercial and industrial structures, or all of these,
40 for exemptions or abatements, or both, from taxation in areas in
41 need of rehabilitation. The ordinance may differentiate among
42 these types of structures as to whether the property shall be eligible
43 for exemptions or abatements, or both, within the limitations set
44 forth in P.L.1991, c.441 (C.40A:21-1 et seq.). With respect to a
45 type of structure, the ordinance shall specify the eligibility of
46 improvements, conversions, or construction, or all of these, for each
47 type of structure. The ordinance may differentiate for the purposes
48 of determining eligibility pursuant to this section among the various

1 neighborhoods, zones, areas or portions of the designated area in
2 need of rehabilitation.

3 An ordinance adopted pursuant to this section may be amended
4 from time to time. An amendment to an ordinance shall not affect
5 any exemption, abatement, or tax agreement previously granted and
6 in force prior to the amendment.

7 Application for exemptions and abatements from taxation may
8 be filed pursuant to an ordinance so adopted to take initial effect in
9 the tax year in which the ordinance is adopted, and for tax years
10 thereafter as set forth in P.L.1991, c.441 (C.40A:21-1 et seq.), but
11 no application for exemptions or abatements shall be filed for
12 exemptions or abatements to take initial effect in the eleventh tax
13 year or any tax year occurring thereafter, unless the ordinance is
14 readopted by the governing body pursuant to this section.

15 The municipality shall provide a copy of an ordinance introduced
16 or adopted pursuant to this section, including one amending or
17 repealing an ordinance, to the Director of the Division of Local
18 Government Services in the Department of Community Affairs,
19 which shall post the ordinance on the Internet website of the
20 department.

21 (cf: P.L.2007, c.268, s.2)

22

23 7. This act shall take effect immediately.

24

25

26

STATEMENT

27

28 This bill revises various aspects of the laws governing property
29 tax exemptions. Specifically, the bill requires municipalities to
30 share certain payments in lieu of property taxes (PILOTs) with
31 school districts. The bill also requires notice to be provided to the
32 county, school districts, and Department of Community Affairs
33 (DCA) when a municipality considers and approves a property tax
34 exemption.

35 Under current law, any urban renewal entity that benefits from a
36 long-term property tax exemption is required to make annual
37 PILOTs to the municipality in which it is located. Currently, the
38 municipality is required to remit five percent of the PILOT to the
39 host county, thereby retaining 95 percent of the payment. Under the
40 bill, municipalities would also be required to remit certain portions
41 of these PILOTs to the school districts that serve the municipality,
42 including regional school districts.

43 For a residential property, the municipality would be required to
44 provide those school districts with an amount equal to the product
45 of: (1) the number of school-age children who attend a public
46 school or regional school district that serves the municipality, and
47 who reside in the project; and (2) the base per pupil amount
48 determined by the Commissioner of Education for the previous

1 school year pursuant to section 7 of P.L.2007, c.260 (C.18A:7F-49).
2 Alternatively, this amount would equal five percent of the PILOT,
3 or an in-kind contribution equal in value to that amount, if the long-
4 term tax exemption concerns nonresidential or mixed-use property.
5 When an amount is remitted to more than one school district, the
6 amount would be divided amongst those districts in proportion to
7 each district's share of the total school tax levy in the municipality.

8 The bill also provides that when an urban renewal entity applies
9 for a long-term property tax exemption, the entity would be
10 required to provide copies of the application to the county, school
11 districts, and the Director of the Division of Local Government
12 Services (DLGS) in the DCA. The DLGS would be required to post
13 this application on the Internet website of the DCA.

14 Under current law, the mayor of a municipality is required to
15 submit recommendations to the municipal governing body within
16 60 days of receiving an application from an urban renewal entity for
17 a long-term tax exemption. The bill would require these
18 recommendations to be simultaneously submitted to the county and
19 the local school districts that serve the municipality. Thereafter,
20 representatives of the county and school districts may submit
21 recommendations to the governing body within 10 days of receiving
22 the mayor's recommendations.

23 The bill would also require a municipality to provide the DLGS
24 and the school districts with a copy of an ordinance and financial
25 agreement approving a long-term tax exemption. Currently, a
26 municipality is required to only provide the county these
27 documents. The bill also requires the DCA to post the ordinance
28 and financial agreement on the DCA's website.

29 After an application for a long-term property tax exemption is
30 approved, current law requires the urban renewal entity to submit an
31 annual audit to the municipality. Under the bill, this annual audit
32 would be required to certify the number of school-age children
33 attending public school who are residing in the approved project.
34 The bill would also require an urban renewal entity to provide
35 copies of the audit to the Director of the DLGS for publication on
36 the DCA's website.

37 The bill also requires a municipality to provide the DLGS with a
38 copy of an ordinance that effectuates a five-year property tax
39 abatement, and requires the DLGS to post this ordinance on the
40 website of the DCA.

SENATE, No. 4502

STATE OF NEW JERSEY

221st LEGISLATURE

INTRODUCED MAY 22, 2025

Sponsored by:

Senator JOSEPH F. VITALE

District 19 (Middlesex)

Senator VIN GOPAL

District 11 (Monmouth)

Co-Sponsored by:

Senators Mukherji, Zwicker and McKnight

SYNOPSIS

Establishes telecommunication fee to support Statewide behavioral health crisis system of care.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 10/20/2025)

1 AN ACT concerning the Statewide behavioral health crisis system of
2 care and supplementing Title 26 of the Revised Statutes.

3
4 **BE IT ENACTED** *by the Senate and General Assembly of the State*
5 *of New Jersey:*

6
7 1. a. Consistent with the provisions of the “National Suicide
8 Hotline Designation Act of 2020,” Pub.L.116-172, there shall be
9 imposed on each resident of New Jersey who is a subscriber of
10 commercial mobile services or IP-enabled voice services, a monthly
11 Statewide 9-8-8 fee on any periodic bill received by the customer
12 for the commercial mobile service or IP-enabled voice service. The
13 amount of the fee shall be \$0.40 per line per month. The fee
14 established pursuant to this subsection shall not be applied to
15 mobile service users who receive benefits under the federal Lifeline
16 program as defined in 47 CFR 54.401.

17 b. The fee imposed under subsection a. of this section shall be
18 collected by the mobile telecommunications company or the
19 telecommunications company providing the applicable service to its
20 customers upon payment of any periodic bill for such service. This
21 section shall not be deemed as extending to a mobile
22 telecommunications company or a telecommunications company
23 that provides IP-enabled services any obligation or authority
24 otherwise not provided pursuant to law, to take legal action to
25 enforce the collection of the fee imposed upon the customer. Any
26 such action shall be brought by the State against the customer with
27 any cooperation requested by the State of the mobile
28 telecommunications company or the telecommunications company
29 that provides IP-enabled services as the State deems necessary.

30 c. (1) The fees collected pursuant to subsection a. of this section
31 shall be collected monthly and reported and paid to the Director of
32 the Division of Taxation in the Department of the Treasury on a
33 quarterly basis in a manner prescribed by the director, which,
34 notwithstanding the provisions of subsection b. of section 1 of
35 P.L.1992, c.140 (C.54:48-4.1) if any, to the contrary, shall be
36 subject to the provisions of section 1 of P.L.1992, c.140 (C.54:48-
37 4.1) as the director shall prescribe, and the State Treasurer shall
38 credit the fee revenue to the "9-8-8 Suicide Prevention and
39 Behavioral Health Crisis Hotline Trust Fund Account" established
40 pursuant to section 2 of this act.

41 (2) Each mobile telecommunications company and
42 telecommunications company that provides IP-enabled services
43 shall be liable for the fee imposed, collected, or required to be paid,
44 collected, or remitted under the provisions of subsection a. of this
45 section. Any such company shall have the same right in respect to
46 collecting the fee from that company's customer or in respect to
47 non-payment of the fee by the customer as if the fee were a part of
48 the purchase price of the applicable telecommunications service and

1 payable at the same time; provided however, that the director shall
2 be joined as a party in any action or proceeding brought to collect
3 the fee.

4
5 2. a. There is established in the Department of the Treasury
6 within the General Fund a special account to be known as the "9-8-8
7 Suicide Prevention and Behavioral Health Crisis Hotline Trust Fund
8 Account."

9 b. Funds credited to the "9-8-8 Suicide and Crisis Lifeline Trust
10 Fund Account" shall be annually appropriated to pay expenses,
11 including enhancements as needed based upon increased demand
12 that the State is expected to incur that are reasonably attributed to:

13 (1) ensuring the efficient and effective routing and responding
14 to all calls, chats, and texts made to 9-8-8 Lifeline Contact Centers
15 and personnel;

16 (2) the provision of acute mental health, Mobile Crisis Outreach
17 Response Teams and crisis stabilization services, including those
18 provided at Crisis Stabilization and Receiving Centers, Crisis
19 Diversion Homes, and Certified Community Behavioral Health
20 Clinics by directly responding to the 9-8-8 Suicide and Crisis
21 Lifeline contacts; and

22 (3) public awareness and advertising campaigns to highlight the
23 availability and accessibility of these 9-8-8 continuum services.

24 Money in the fund shall be obligated and expended in
25 accordance with the requirements of section 4 of the "National
26 Suicide Hotline Designation Act of 2020," Pub.L.116-172 (47
27 U.S.C. s.251a), and rules adopted pursuant thereto.

28
29 3. This act shall take effect immediately.

30
31
32 STATEMENT

33
34 The bill establishes a monthly Statewide 9-8-8 fee in the amount
35 of \$0.40 per line per month for each resident of New Jersey who is
36 a subscriber of commercial mobile services or IP-enabled voice
37 services. The fee will not be applied to mobile service users who
38 receive benefits under the federal Lifeline program.

39 The fee will be collected by the mobile telecommunications
40 company or the telecommunications company providing the
41 applicable service to its customers upon payment of any periodic
42 bill for such service.

43 The fees collected pursuant to this bill will be collected monthly
44 and reported and paid to the Director of the Division of Taxation in
45 the Department of the Treasury and the State Treasurer will credit
46 the fee revenue to the "9-8-8 Suicide Prevention and Behavioral
47 Health Crisis Hotline Trust Fund Account" established pursuant to
48 the bill.

1 This bill establishes in the Department of the Treasury within the
2 General Fund a special account to be known as the "9-8-8 Suicide
3 Prevention and Behavioral Health Crisis Hotline Trust Fund
4 Account." Funds credited to the "9-8-8 Suicide and Crisis Lifeline
5 Trust Fund Account" will be annually appropriated to pay expenses,
6 including enhancements as needed based upon increased demand
7 that the State is expected to incur that are reasonably attributed to:
8 (1) ensuring the efficient and effective routing and responding
9 to all calls, chats, and texts made to 9-8-8 Lifeline Contact Centers
10 and personnel;
11 (2) the provision of acute mental health, Mobile Crisis Outreach
12 Response Teams and crisis stabilization services, including those
13 provided at Crisis Stabilization and Receiving Centers, Crisis
14 Diversion Homes, and Certified Community Behavioral Health
15 Clinics by directly responding to the 9-8-8 Suicide and Crisis
16 Lifeline contacts; and
17 (3) public awareness and advertising campaigns to highlight the
18 availability and accessibility of these 9-8-8 continuum services.
19 Money in the fund will be obligated and expended in accordance
20 with the requirements of the "National Suicide Hotline Designation
21 Act of 2020," and rules adopted pursuant thereto.