

**ASSEMBLY, No. 4881**

---

**STATE OF NEW JERSEY**

**222nd LEGISLATURE**

---

INTRODUCED MAY 14, 2026

**Sponsored by:**

**Assemblyman WAYNE P. DEANGELO**

**District 14 (Mercer and Middlesex)**

**Assemblyman DAVID BAILEY, JR.**

**District 3 (Cumberland, Gloucester and Salem)**

**SYNOPSIS**

“Power NJ Act”; establishes advanced nuclear energy procurement program in BPU.

**CURRENT VERSION OF TEXT**

As introduced.



1 AN ACT concerning advanced nuclear energy generation and  
2 economic development in the State and supplementing Title 48  
3 of the Revised Statutes.

4  
5 **BE IT ENACTED** *by the Senate and General Assembly of the State*  
6 *of New Jersey:*

7  
8 1. This act shall be known and may be cited as the “Powering  
9 Opportunity, Workforce, and Energy Reliability for New Jersey  
10 Act” or “Power NJ Act.”

11  
12 2. a. The Legislature finds and declares that:

13 (1) Electricity consumption across the regional grid is increasing  
14 at a pace that outstrips the entry of new generation resources,  
15 placing the reliability of electric service at serious risk for  
16 customers throughout New Jersey;

17 (2) The resulting contraction in available generation capacity  
18 has driven wholesale capacity market prices to record highs, costs  
19 that are ultimately borne by New Jersey electric ratepayers;

20 (3) Dependable and reasonably priced electric power is essential  
21 to sustaining the competitiveness of the State’s economy and to  
22 protecting the health, safety, and well-being of New Jersey  
23 residents;

24 (4) Nuclear generation is inherently carbon-free and consistently  
25 achieves higher capacity factors than any other class of generation  
26 resource, exceeding 92 percent on a fleet-wide basis, with certain  
27 advanced reactor designs capable of operating at full rated output  
28 98 percent of the time;

29 (5) Nuclear facilities also achieve unmatched effective load-  
30 carrying capacity, reaching 98 percent in summer and 96 percent in  
31 winter, enabling them to deliver power to the grid reliably across all  
32 weather conditions and seasons;

33 (6) Nuclear generating stations maintain on-site fuel supplies  
34 that confer strong energy security, and their inherent operational  
35 characteristics allow continued service during severe weather events  
36 and other grid emergencies;

37 (7) New Jersey’s nuclear generating capacity has contracted in  
38 recent years, most significantly following the 2018 retirement of the  
39 Oyster Creek Generating Station, which at the time of its closure  
40 was the oldest operating commercial nuclear reactor in the United  
41 States;

42 (8) A new generation of advanced nuclear reactor designs is  
43 now entering commercial development, offering meaningful  
44 improvements over earlier designs in the areas of safety, thermal  
45 efficiency, waste generation, and overall environmental  
46 performance;

47 (9) Advanced nuclear generating facilities deliver firm,  
48 dispatchable, zero-carbon electricity that enhances grid stability,

1 supports the integration of variable renewable resources, and  
2 produces sustained, high-paying employment alongside wide-  
3 ranging regional economic benefits;

4 (10) The development and construction of an advanced nuclear  
5 energy project creates significant economic activity for the State,  
6 generating thousands of high-wage jobs during the construction and  
7 development phases and a substantial number of permanent, skilled-  
8 trade, and professional jobs over the facility's operational life;

9 (11) Advanced nuclear energy development creates meaningful  
10 opportunities for New Jersey-based businesses across  
11 manufacturing, engineering, fabrication, and related supply chain  
12 sectors, and the State is well-situated to cultivate a domestic nuclear  
13 supply chain network whose benefits would extend across multiple  
14 industries and workforce segments;

15 (12) Advanced nuclear energy facilities generate material and  
16 enduring tax revenues for the State and for the municipalities in  
17 which they are located or adjacent, thereby supporting local public  
18 services, infrastructure, and community development and providing  
19 long-term fiscal stability to host communities;

20 (13) A dependable supply of clean, affordable nuclear power  
21 supports the State's economic development objectives by making  
22 New Jersey a competitive destination for energy-intensive  
23 industries, including advanced manufacturing, life sciences, and  
24 technology companies, which require reliable, carbon-free  
25 electricity as a prerequisite to siting or expanding their operations;  
26 and

27 (14) The environmental and public interest attributes of electric  
28 generation resources, among them the zero-carbon nature of nuclear  
29 generation, its contribution to long-term grid reliability and energy  
30 security, and its durable benefits to the health and welfare of New  
31 Jersey residents, hold independent value to the State and its people,  
32 value that is separate and distinct from the electricity those  
33 resources produce, and it is appropriate for the State to recognize,  
34 define, and actively support such attributes as a matter of State  
35 energy and environmental policy.

36 b. The Legislature therefore determines that it is in the public  
37 interest of all residents of New Jersey to actively promote and  
38 support the siting and construction of advanced nuclear reactors in  
39 the State as a source of carbon-free, reliable, and affordable electric  
40 power, and as a driver of sustained economic development, high-  
41 quality job creation, supply chain growth, and long-term fiscal  
42 strength for the State and its municipalities.

43

44 3. As used in this act:

45 "AACE" means the Association for the Advancement of Cost  
46 Engineering.

47 "Advanced nuclear energy project" means a project to construct  
48 a nuclear electricity generation facility of at least one advanced

1 nuclear reactor located in the State, connected to the electric  
2 transmission system in this State.

3 “Advanced nuclear reactor” or “advanced reactor” means a  
4 nuclear reactor that:

5 (1) has significant improvements compared to reactors operating  
6 on December 27, 2020, including improvements such as: (a)  
7 additional inherent safety features; (b) lower waste yields; (c)  
8 improved fuel and material performance; (d) increased tolerance to  
9 loss of fuel cooling; (e) enhanced reliability and improved  
10 resilience; (f) increased proliferation resistance; (g) increased  
11 thermal efficiency; (h) reduced consumption of cooling water and  
12 other environmental impacts; (i) the ability to integrate into electric  
13 applications and nonelectric applications; (j) modular sizes that  
14 allow for deployment that corresponds with the demand for  
15 electricity or process heat; and (k) operational flexibility to respond  
16 to changes in demand for electricity or process heat and to  
17 complement integration with intermittent renewable energy or  
18 energy storage; or

19 (2) is of a design that has received design certification, design  
20 approval or a combined license from the Nuclear Regulatory  
21 Commission after January 1, 2000.

22 “Aggregate output” means the trailing three-year average of  
23 aggregate megawatt-hours, or the average of all calendar years  
24 following the commercial operation date if fewer than three  
25 calendar years of post-commercial-operation data are available,  
26 made available to the PJM Reliability Pricing Model capacity  
27 market or Fixed Resource Requirement, as appropriate, by a  
28 qualified project and by any existing New Jersey nuclear reactors  
29 owned in whole or in part by the same entities as the qualified  
30 project, or by their parent companies.

31 “Authority” means the New Jersey Economic Development  
32 Authority.

33 “Baseline threshold” means the amount of nuclear energy agreed  
34 upon pursuant to paragraph (8) of subsection b. of section 5 of this  
35 act and the existing nuclear reactor baseline as established by the  
36 board pursuant to subsection f. of section 4 of this act.

37 “Basic generation service provider” means the same as the term  
38 is defined in section 3 of P.L.1999, c.23 (C.48:3-51).

39 “Board” means the New Jersey Board of Public Utilities.

40 “Class II cost estimate” means a cost estimate prepared in  
41 accordance with the AACE International Recommended Practice  
42 No. 18R-97, Cost Estimate Classification System, or successor  
43 practice, classified as a Class II estimate, with an expected accuracy  
44 range of approximately negative 15 percent to positive 20 percent,  
45 suitable for use as a project control baseline.

46 “Class IV cost estimate” means a cost estimate prepared in  
47 accordance with the AACE International Recommended Practice  
48 No. 18R-97, Cost Estimate Classification System, or successor

1 practice, classified as a Class IV estimate, with an expected  
2 accuracy range of approximately negative 30 percent to positive 50  
3 percent, suitable for use in project screening and feasibility  
4 analysis.

5 “Co-located energy user” means an end-use customer that  
6 receives electricity from a qualified project through a physical  
7 configuration that does not rely, in whole or in part, on the  
8 transmission or distribution system of an electric public utility,  
9 including any configuration in which the customer’s load is served  
10 behind the qualified project’s point of interconnection or through a  
11 dedicated tie-line, regardless of whether the customer is separately  
12 metered.

13 “Direct power purchase agreement” means a bilateral contract  
14 between a qualified project and an end-use customer for the sale of  
15 electric energy, capacity, or associated attributes from the qualified  
16 project, under which the end-use customer receives delivery  
17 through the transmission or distribution system rather than through  
18 a co-location arrangement, and that results in the project’s  
19 generating capacity being made unavailable to the PJM Reliability  
20 Pricing Model capacity market or Fixed Resource Requirement, as  
21 appropriate.

22 “Effective load-carrying capability” or “ELCC” means the  
23 amount of additional electric load a resource can support while  
24 maintaining the same level of system reliability, calculated in  
25 accordance with the methodology used by PJM Interconnection,  
26 L.L.C., or its successor, for accreditation of generation and storage  
27 resources in the PJM capacity market.

28 “Electric power supplier” means the same as the term is defined  
29 in section 3 of P.L.1999, c.23 (C.48:3-51).

30 “Electric public utility” means the same as the term is defined in  
31 section 3 of P.L.1999, c.23 (C.48:3-51).

32 “Environmental attributes” means any and all aspects,  
33 characteristics, claims, credits, offsets, allowances, and benefits,  
34 whether or not separately tradeable, associated with the generation  
35 of electricity from a qualified project that reduce, avoid, or displace  
36 emissions of greenhouse gases or criteria air pollutants, together  
37 with the zero-carbon nature of the generation. “Environmental  
38 attributes” shall not include (1) federal, State, or local tax credits or  
39 production credits; (2) renewable energy certificates issued under  
40 the State’s renewable portfolio standard; or (3) zero-emission  
41 certificates issued under section 3 of P.L.2018, c.16 (C.48:3-87.5).

42 “Existing nuclear reactor baseline” means the aggregate amount  
43 of nuclear energy made available to the PJM Reliability Pricing  
44 Model capacity market or Fixed Resource Requirement, as  
45 appropriate, by existing New Jersey nuclear reactors owned in  
46 whole or in part by the same entity or entities as the proposed  
47 project, or by their parent companies, reflected as the average  
48 annual megawatt-hours of the existing nuclear reactors made

1 available to the PJM Reliability Pricing Model capacity market or  
2 Fixed Resource Requirement, as appropriate, over the preceding  
3 three calendar years.

4 “Non-performance costs” means any costs, expenses, losses, or  
5 liabilities arising from: (1) construction costs exceeding the  
6 verified total construction cost estimate; (2) failure to achieve  
7 commercial operation by the target commercial operation date set  
8 forth in the final board order; (3) failure to meet project  
9 development milestones established in the final board order; (4)  
10 delays, suspensions, or cancellations of the project for reasons other  
11 than a force majeure event as defined in the final board order or a  
12 change in law pursuant to section 6 of this act; and (5) any other  
13 costs incurred by a qualified project entity that are not expressly  
14 recoverable under the RCC price and payment schedule approved  
15 by the board.

16 “Nuclear energy” means electric energy generated by a nuclear  
17 reactor.

18 “Nuclear reactor” means an apparatus required to be licensed by  
19 the Nuclear Regulatory Commission that is designed or used to  
20 sustain nuclear fission in a self-supporting chain reaction.

21 “Nuclear Regulatory Commission” or “NRC” means the United  
22 States Nuclear Regulatory Commission.

23 “PJM Interconnection, L.L.C.” or “PJM,” means the same as the  
24 term is defined in section 3 of P.L.1999, c.23 (C.48:3-51), or any  
25 successor entity thereto.

26 “Qualified project” means an advanced nuclear energy project  
27 approved by both the board and the authority pursuant to sections 5  
28 and 6 of this act.

29 “Qualified project entity” means the person or entity that  
30 develops, owns, or operates a qualified project and is bound by the  
31 terms of the final board order and authority resolution, together  
32 with any permitted successor or assignee.

33 “Rated output” means the maximum sustained electric generating  
34 capacity of a qualified project, measured in megawatts at the  
35 generator terminals, as specified in the Nuclear Regulatory  
36 Commission operating license or combined license issued for the  
37 project.

38 “Reliable Capacity Certificate” or “RCC” means a certificate,  
39 issued by the board or its designee, representing the environmental  
40 attributes of one megawatt hour of electric generation from a  
41 qualified project.

42 “Stipulation” means a written agreement entered into among the  
43 staff of the board, the chief executive officer of the authority, and a  
44 provisionally qualified project entity, setting forth the terms  
45 negotiated under section 5 of this act.

46 “Verified total construction cost estimate” means the Class II  
47 cost estimate of all projected construction costs submitted by a  
48 qualified project entity pursuant to paragraph (2) of subsection b. of

1 section 5 of this act and verified by the board and the authority,  
2 with the assistance of such independent consultants as the board or  
3 the authority may retain, as being necessary, justified, and as  
4 accurate and realistic as current information permits.

5  
6 4. a. The board shall establish a program, in accordance with  
7 the provisions of this act, to promote the construction of advanced  
8 nuclear energy projects in the State.

9 b. No later than 180 days after the effective date of this act, the  
10 board, in consultation with the authority, shall issue a request for  
11 expressions of interest for the construction of advanced nuclear  
12 energy projects in the State.

13 c. Any entity wishing to construct an advanced nuclear energy  
14 project and obtain qualified project status shall file with the board,  
15 no later than 60 days following publication of the request pursuant  
16 to subsection b. of this section, an expression of interest, which  
17 shall include, but need not be limited to, the following:

18 (1) a letter of intent filed with the Nuclear Regulatory  
19 Commission;

20 (2) a proposed licensing pathway under the Nuclear Regulatory  
21 Commission, including identification of any applicable Early Site  
22 Permit, design certification, or other prior Nuclear Regulatory  
23 Commission determinations on which the project intends to rely;

24 (3) proposed State and municipal permitting pathways;

25 (4) a Regulatory Engagement Plan, prepared consistently with  
26 Nuclear Regulatory Commission guidance, which shall set forth:

27 (a) the developer's organizational structure;

28 (b) the project's design and indicative construction timeline,  
29 including the anticipated completion date; and

30 (c) pre-application engagement materials submitted to, or  
31 prepared for, the Nuclear Regulatory Commission;

32 (5) geotechnical, hydrological, and environmental analyses of the  
33 proposed site sufficient to support the regulatory requirements of 10  
34 C.F.R. Part 51, or a copy of any Early Site Permit issued pursuant  
35 to 10 C.F.R. s.52.12 et seq.;

36 (6) a technical description of the proposed system design and  
37 technology structure, including reference to any applicable design  
38 certification issued under 10 C.F.R. Part 52, Subpart B, and any  
39 deviations from the certified design;

40 (7) a Class IV cost estimate, presenting projected construction  
41 and operating costs as a reasoned range, together with the  
42 assumptions, methodology, and reference projects underlying the  
43 estimate, inclusive of budgeted risk and contingency value that is  
44 designed to reflect the unique risks associated with the  
45 development, construction, and operation of a nuclear generating  
46 facility;

47 (8) the proposed capital structure and financing plan, identifying  
48 committed or prospective investors or lenders, and any proposed or

1 anticipated sources of construction-phase funding, including  
2 evidence that the project is pursuing and has a reasonable  
3 expectation of receiving debt financing from the United States  
4 Department of Energy or Department of Commerce covering all or  
5 a portion of construction costs, provided that this requirement shall  
6 apply only to the extent such federal financing is reasonably  
7 available at the time of submission;

8 (9) the rated output of the project per year in megawatt hours and  
9 the proposed amount of energy to be made available to the PJM  
10 Reliability Pricing Model capacity market or Fixed Resource  
11 Requirement, as appropriate, from the project per year in megawatt  
12 hours;

13 (10) if applicable, the existing nuclear reactor baseline;

14 (11) any proposed direct power purchase agreements, co-located  
15 end-use agreements, or other energy offtake agreements, together  
16 with a description of anticipated ratepayer benefits and any  
17 commitment by such parties to share in the capital costs and any  
18 potential cost overruns, and the role that such agreements play in  
19 financing the project;

20 (12) the proposed RCC price structure and schedule under  
21 section 7 of this act, reflecting total project revenue requirements  
22 over a term not to exceed 40 years, stated as total net present value  
23 and on a per-megawatt-hour production basis, inclusive of budgeted  
24 risk and contingency value, and presented as a range corresponding  
25 to the range of construction costs in the Class IV cost estimate  
26 submitted under paragraph (7) of this subsection, with stated low  
27 and high bounds for the per-megawatt-hour RCC value;

28 (13) a projection of the anticipated monthly bill impact on  
29 ratepayers resulting from the proposed RCC price structure and  
30 schedule;

31 (14) a proposal for returning to New Jersey ratepayers some or  
32 all revenues earned by the qualified project from the sale of energy,  
33 capacity, or ancillary services in PJM during the RCC term,  
34 together with revenue projections and a contingency plan in the  
35 event the qualified project is unable to participate in the above-  
36 listed wholesale markets at PJM;

37 (15) a comprehensive economic impact and community benefit  
38 analysis addressing projected effects on employment, wages,  
39 household income, State and local tax revenue, regional economic  
40 activity, and infrastructure, including but not limited to:

41 (a) a fiscal impact analysis detailing projected direct, indirect,  
42 and induced State and local tax revenues, as well as any anticipated  
43 Payment in Lieu of Taxes (PILOT) agreements with the host  
44 municipality or municipalities;

45 (b) a demonstration of a project financing gap, including an  
46 analysis of the projected internal rate of return with and without the  
47 proposed State support, and any identified federal support including

- 1 tax incentives, to justify the financial necessity of the RCC price  
2 structure proposed pursuant to paragraph (12) of this subsection;
- 3 (c) an assessment of the benefits of the project, including the  
4 project's role in meeting New Jersey's resource adequacy  
5 requirements and how the project will exert downward pressure on  
6 PJM wholesale market prices;
- 7 (d) an assessment of the potential capacity or wholesale market  
8 savings and benefits of the project compared to comparable  
9 investments in other non-emitting technologies;
- 10 (e) a workforce development and labor plan, which shall include  
11 estimates of temporary construction and permanent operations jobs,  
12 a commitment to enter into a project labor agreement and pay  
13 prevailing wages for any construction services in State or to pay the  
14 wages and benefits provided in a collective bargaining agreement  
15 between a labor organization as defined in 29 U.S.C. s.152(5) and  
16 the employer covering the work, and proposed partnerships with  
17 local educational or workforce training institutions;
- 18 (f) a supply chain plan detailing realistic and cost-effective  
19 opportunities to utilize local suppliers, any known or contracted  
20 suppliers, and known or likely supply chain challenges and planned  
21 mitigation strategies;
- 22 (g) a proposed Community Benefits Agreement, or a detailed  
23 framework for negotiating such an agreement with the host  
24 municipality and local stakeholders; and
- 25 (h) an assessment of the project's macroeconomic impact,  
26 specifically detailing its capacity to attract, support, or retain large-  
27 scale commercial and industrial ratepayer load, including, but not  
28 limited to, advanced manufacturing facilities and data centers;
- 29 (16) an environmental benefit analysis, including:
  - 30 (a) a quantitative estimate of the total net greenhouse gas  
31 emissions avoided or displaced by the project's construction and  
32 operation compared to existing and new fossil fuel-fired generation  
33 in the PJM region;
  - 34 (b) an assessment of the project's impact on criteria air  
35 pollutants, including nitrogen oxides (NO<sub>x</sub>), sulfur dioxide (SO<sub>2</sub>),  
36 and particulate matter;
  - 37 (c) a description of the proposed project's impact on local water  
38 resources (including cooling water usage and thermal discharge)  
39 and a plan for minimizing the physical footprint on sensitive  
40 habitats or preserved lands;
  - 41 (d) a high-level plan for the management and on-site storage of  
42 spent nuclear fuel and any low-level radioactive waste, emphasizing  
43 safety and long-term environmental protection; and
  - 44 (e) a formal statement demonstrating how the project supports  
45 the State's clean energy goals and the emissions reduction targets  
46 established in the "Global Warming Response Act," P.L.2007,  
47 c.112 (C.26:2C-37 et seq.); and

1 (17) any additional information deemed necessary by the board,  
2 in consultation with the authority.

3 d. An expression of interest shall create no contractual  
4 obligation between the State and the applicant, and the board's  
5 preliminary evaluation shall not commit the State to enter into a  
6 stipulation or to issue a final board order.

7 e. The board shall undertake a preliminary evaluation of all  
8 proposed projects and provisionally qualify, or deny provisional  
9 qualification of, each proposed project no more than 90 days after  
10 receipt by the board of a complete expression of interest. The board  
11 may grant provisional qualification to one or more proposed  
12 projects. The board shall grant provisional qualification status upon  
13 a threshold finding that:

14 (1) a proposed advanced nuclear energy project is reasonably  
15 likely to significantly contribute to meeting the State's energy  
16 reliability, resilience, and capacity needs, consistent with the State's  
17 clean energy goals; and

18 (2) the range of RCC values presented under paragraph (12) of  
19 subsection c. of this section would produce, at one or more values  
20 within the range, a net benefit to ratepayers when compared to  
21 alternative means of meeting the State's energy reliability and  
22 capacity needs over the term of the proposed RCC, considering  
23 capacity factor, ELCC, operational life, fuel security, the reliability  
24 and resilience contributions of the project to the State's electric  
25 system, the contribution of the project to the State's clean energy  
26 and emissions reduction goals, and the projected monthly bill  
27 impact at the low and high bounds of the range. The board's  
28 finding under this paragraph shall not constrain its findings under  
29 section 6 of this act.

30 f. If the board grants provisional qualification status to a  
31 proposed project, it shall issue a board order to that effect, which  
32 shall include an RCC price range corresponding to the range of  
33 construction costs in the Class IV estimate pursuant to this section  
34 and the megawatt output of the project eligible for RCCs. If  
35 applicable, the board shall also establish the existing nuclear reactor  
36 baseline in its order designating provisional qualification.

37  
38 5. a. Following a board order granting provisional qualification  
39 status to a proposed project, the board and the authority shall enter  
40 into negotiations with any provisionally qualified project  
41 concerning the RCC price and schedule, any real estate terms,  
42 agreements on supply chain guarantees, and any other terms and  
43 conditions the board and the authority deem necessary based on the  
44 information provided in the expression of interest. The board and  
45 the authority may request and consider any additional information  
46 they find necessary in connection with their evaluation and  
47 negotiations. Throughout the negotiation process, the authority and  
48 the board shall consult with the Department of Environmental

- 1 Protection and other State agencies with applicable expertise. The  
2 Division of Rate Counsel shall have, with respect to this section and  
3 sections 6 and 7 of this act, the right to receive all filings and  
4 submissions made to the board or the authority, to submit written  
5 comments and evidence, and to petition the board for  
6 reconsideration of any final board order.
- 7 b. Board staff, the authority's chief executive officer, and a  
8 provisionally qualified project shall enter into a stipulation  
9 formalizing all terms agreed upon as a result of negotiations. Such  
10 stipulation shall include, but need not be limited to, the following  
11 terms:
- 12 (1) the target commercial operation date;
  - 13 (2) the verified construction cost estimate, which shall be a Class  
14 II cost estimate. The verified total construction cost estimate shall  
15 be memorialized in any final board order issued pursuant to section  
16 6 of this act and shall serve as the baseline against which cost  
17 overruns are measured for purposes of allocating non-performance  
18 costs to the project;
  - 19 (3) the RCC value and payment schedule, including budgeted  
20 risk and contingency value that is designed to reflect the unique  
21 risks associated with the development, construction, and operation  
22 of a nuclear generating facility;
  - 23 (4) the percentage of the revenues from the qualified project's  
24 sale of energy, capacity, or ancillary services in PJM during the  
25 RCC term to be returned to New Jersey ratepayers;
  - 26 (5) critical project development milestones, the timeline for their  
27 achievement, and the consequences of failure to meet the  
28 milestones;
  - 29 (6) ongoing project reporting requirements;
  - 30 (7) a requirement that no RCC payment shall be made until the  
31 qualified project is generating electricity and transmitting it to the  
32 electric grid;
  - 33 (8) the amount of nuclear energy that the qualified project shall  
34 make available to the PJM Reliability Pricing Model capacity  
35 market or Fixed Resource Requirement, as appropriate;
  - 36 (9) the amount that the project entity shall reimburse the  
37 authority and the board for all reasonable costs incurred in  
38 reviewing the project, including consulting fees;
  - 39 (10) the percentage of new, unanticipated tax credits or  
40 governmental benefits that the qualified project entity shall pass  
41 along to ratepayers. A qualified project entity shall not be required  
42 to pass along to ratepayers tax credits or other governmental  
43 benefits that exceed initial projections solely on account of higher-  
44 than-anticipated construction costs;
  - 45 (11) an agreement that the qualified project entity shall  
46 implement all reasonable wildlife protection measures necessary to  
47 sustain the health and population of wildlife species present in and

1 around the facility site, pursuant to all applicable State and federal  
2 requirements; and

3 (12) an agreement that the qualified project entity shall conduct  
4 ongoing community outreach and public education regarding  
5 nuclear energy during construction and development of the project  
6 and throughout the facility's operating life.

7 c. A stipulation entered into pursuant to this section shall  
8 represent the recommended terms of agreement among board staff,  
9 the authority's chief executive officer, and a provisionally qualified  
10 project entity but shall not become effective or binding upon the  
11 qualified project entity, the State, or any other party unless and until  
12 the board issues a final order approving the stipulation pursuant to  
13 section 6 of this act.

14 d. Neither board staff nor the chief executive officer of the  
15 authority shall be required to obtain prior approval from the board  
16 members or from the authority's board of directors to enter into a  
17 stipulation under this section. The stipulation shall be presented to  
18 the board, together with the board staff's and authority chief  
19 executive officer's recommendations, for the board's consideration.

20 e. If board staff, the authority's chief executive officer, and a  
21 provisionally qualified project entity do not enter into a stipulation  
22 within 12 months of the grant of provisional qualification status,  
23 that status shall automatically lapse and the project shall cease to be  
24 a provisionally qualified project, unless board staff, the authority's  
25 chief executive officer, and the project entity consent in writing to  
26 extend the negotiating period for one or more additional periods of  
27 not more than six months each.

28 f. Notwithstanding any procurement threshold established under  
29 R.S.52:25-23, any circular issued pursuant thereto by the Division  
30 of Purchase and Property in the Department of the Treasury, or any  
31 board-specific procurement threshold, the board or the authority  
32 may engage consulting services on a non-advertised basis using the  
33 procedures authorized by R.S.52:25-23 and set forth by the Director  
34 of the Division of Purchase and Property in Circular No. 26-02-DPP  
35 to assist in carrying out its duties under this act. Any such  
36 engagement shall not be applied against the board's or the  
37 authority's delegated procurement authority threshold.

38

39 6. a. No later than 90 days after receiving a stipulation pursuant  
40 to subsection d. of section 5 of this act, the board, after consultation  
41 with the Division of Rate Counsel and after providing public notice  
42 of the proposed order and an opportunity for written comment by  
43 interested members of the public for a period of 30 days, shall issue  
44 an order approving the project, provided the board finds that the  
45 stipulation terms ensure each of the following conditions:

46 (1) all anticipated project costs are necessary and justified, and  
47 cost estimates are as accurate and realistic as current information  
48 permits;

1 (2) the entity proposing the project demonstrates financial  
2 integrity and sufficient access to capital, including a loan or loan  
3 guarantee from the United States Department of Energy or  
4 Department of Commerce covering all or a portion of construction  
5 costs, sufficient to support a reasonable expectation of project  
6 completion;

7 (3) the proposed RCC structure distributes the risks and rewards  
8 of the project between ratepayers and the qualified project entity in  
9 a just and reasonable manner;

10 (4) the RCC structure will not impose costs on New Jersey  
11 electric customers that are unreasonable or excessive, whether  
12 considered independently or in relation to customers' overall bills;

13 (5) the baseline threshold results in a net increase in nuclear  
14 energy made available to the PJM Reliability Pricing Model  
15 capacity market or Fixed Resource Requirement, as appropriate,  
16 equal to greater than 50 percent of the project's rated output; and

17 (6) any additional criteria established as part of the board's order  
18 granting provisional qualification pursuant to subsection f. of  
19 section 4 of this act have been met.

20 b. In evaluating the reasonableness of the proposed RCC price  
21 and schedule, the board shall consider:

22 (1) projected electrical output and anticipated market prices over  
23 the anticipated life of the project, including a forecast of electricity  
24 revenues from the sale of energy to the grid and capacity derived  
25 from the project;

26 (2) anticipated revenues from RCC sales;

27 (3) the projected return of market revenues to New Jersey  
28 ratepayers over the RCC term, including any merchant exposure  
29 assumed by the project developer or profit sharing if market  
30 revenues exceed a specified level;

31 (4) the verified total construction cost estimate;

32 (5) additional project funding and financing sources, including  
33 any energy offtake or co-location arrangement;

34 (6) the net cost impact on New Jersey electric customers; and

35 (7) the proposed commercial operation date.

36 c. If the board does not find that the conditions of this section  
37 are satisfied, the board shall issue an order setting forth the basis for  
38 its determination. Within 60 days of the order, board staff, the chief  
39 executive officer of the authority, and the qualified project entity  
40 may submit a revised stipulation addressing the board's concerns,  
41 which the board shall consider under the same standards set forth in  
42 this section. The provisional qualification status of the project shall  
43 remain in effect during the renegotiation period, notwithstanding  
44 the time limits in subsection e. of section 5 of this act.

45 d. A qualified project entity may petition the board for  
46 modification of the final board order, including to seek an increase  
47 of verified total construction costs or due to a change in State law or  
48 regulation. The board may, upon consent of the authority's chief

1 executive officer, grant such a petition upon finding that the  
2 requested modification is necessary to preserve the project's  
3 continued financial viability, will not impose an unreasonable  
4 burden on ratepayers, and that the project entity will maintain the  
5 project's economic development and workforce commitments. Any  
6 proposed modification that would increase the RCC price, extend  
7 the RCC term, reduce the share of market revenues returned to  
8 ratepayers, or otherwise materially increase the net cost to  
9 ratepayers shall additionally require: (1) an opportunity for written  
10 comment by the Division of Rate Counsel and by interested  
11 members of the public not less than 30 days prior to any board  
12 action; and (2) an express finding by the board, supported by  
13 substantial evidence, that the modification is necessary and in the  
14 public interest. For the purposes of this subsection, "change in  
15 State law or regulation" means any change that imposes a  
16 moratorium on the construction or operation of the qualified  
17 project; or imposes regulatory requirements that, considered  
18 together, significantly increase the total construction cost of the  
19 qualified project, as projected at the time of the change in law,  
20 provided that the qualified project entity has attempted to mitigate  
21 the effects of the change in law to the maximum extent reasonably  
22 practicable.

23 e. Before entering into any agreement after preliminary  
24 qualification to sell electricity to a co-located energy user or to any  
25 end user through a direct power purchase agreement, the qualified  
26 project entity shall obtain board approval. Approval of any such  
27 agreement shall include a requirement that some percentage of  
28 revenues of any direct power purchase agreement be returned to  
29 ratepayers pursuant to paragraph (2) of subsection d. of section 7 of  
30 this act.

31 f. A board order issued pursuant to this section shall not be  
32 subject to change except with the joint consent of the board, the  
33 chief executive officer of the authority, and the qualified project  
34 entity.

35  
36 7. a. No later than 18 months after first issuing a board order  
37 memorializing qualified project terms pursuant to section 6 of this  
38 act, the board shall establish, by adopting rules and regulations, a  
39 Reliable Capacity Certificate program to require that a proportional  
40 number of the megawatt hours sold in this State by each electric  
41 power supplier and each basic generation service provider be from  
42 nuclear energy generated by qualified projects. The RCC program  
43 shall be designed to support at least 1,100 megawatts of electric  
44 generation from qualified projects. Each obligated entity's required  
45 nuclear energy share shall correspond to the projected RCC output  
46 of each designated qualified project, over a term of not more than  
47 40 years as approved by the board, commencing on the commercial  
48 operation date of the qualified project. The 1,100 megawatt figure

1 stated in this subsection shall constitute a program design parameter  
2 and shall not constitute a commitment by the State to procure any  
3 specific quantity of generation. The State shall procure generation  
4 only from qualified projects approved by the board and on the terms  
5 set forth in a final board order issued pursuant to section 6 of this  
6 act.

7 b. (1) A qualified project shall earn one RCC for each  
8 megawatt-hour of electricity it generates. If a qualified project  
9 executes an agreement to sell more than 1 percent of its total  
10 generation to any single co-located energy user or through a direct  
11 power purchase agreement with an end user, the megawatt-hours  
12 sold pursuant to such agreement shall not be eligible for RCC  
13 credit.

14 (2) Each calendar year beginning with the qualified project's  
15 commercial operation date and continuing through the expiration of  
16 the RCC term, a qualified project shall report to the board its  
17 aggregate output. For any calendar year in which the aggregate  
18 output falls below the baseline threshold established by the board  
19 pursuant to paragraph (5) of subsection a. of section 6 of this act,  
20 due to an agreement with a co-located energy user or direct power  
21 purchase agreement, the quantity of megawatt-hours generated by  
22 the qualified project that are eligible to receive RCCs in that  
23 calendar year shall be reduced by the corresponding shortfall.

24 c. Each electric power supplier and basic generation service  
25 provider shall satisfy its RCC program obligation through the  
26 purchase of RCCs at the price and over the compliance period  
27 required by the board's order designating a qualified project.

28 d. (1) Revenues earned by a qualified project from sales of  
29 energy, capacity, or ancillary services in PJM during the RCC  
30 program term shall be returned to New Jersey ratepayers as set forth  
31 in a final board order issued pursuant to section 6 of this act.

32 (2) A share of revenues, as agreed between the authority, the  
33 board, and the qualified project, derived from a direct power  
34 purchase agreement with an end user that neither contributed to  
35 construction financing, nor was addressed in the final board order,  
36 shall be returned to ratepayers.

37  
38 8. The financial and other information submitted to the board  
39 and authority pursuant to sections 4, 5, and 6 of this this act may be  
40 submitted on a confidential basis and shall be treated and  
41 maintained as confidential by the board and the authority and shall  
42 not be subject to public disclosure, notwithstanding any law to the  
43 contrary, including the common law.

44  
45 9. Notwithstanding any provision of the "Administrative  
46 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), to the  
47 contrary, the board, in consultation with the authority, is authorized  
48 to adopt immediately upon filing with the Office of Administrative

1 Law rules and regulations necessary to implement this act. The  
2 rules and regulations adopted pursuant to this section shall be  
3 effective for a period not to exceed 18 months following the date of  
4 filing and may thereafter be amended, adopted, or readopted by the  
5 board in accordance with the requirements of P.L.1968, c.410  
6 (C.52:14B-1 et seq.).

7  
8 10. This act shall take effect immediately.

9  
10  
11 STATEMENT

12  
13 This bill, to be known as the “Powering Opportunity, Workforce,  
14 and Energy Reliability for New Jersey Act” or “Power NJ Act,”  
15 would direct the Board of Public Utilities (BPU), in collaboration  
16 with the New Jersey Economic Development Authority (EDA) to  
17 establish a program to procure advanced nuclear energy facilities in  
18 the State.

19 The bill would direct the BPU to issue a request for expressions  
20 of interest within 180 days of the bill’s enactment. Entities that are  
21 interested in participating in the program would then have 60 days  
22 to submit an expression of interest. The bill would establish certain  
23 minimum content requirements for an expression of interest,  
24 including that it contain a letter of intent filed with the United  
25 States Nuclear Regulatory Commission (NRC) and a proposed  
26 licensing pathway under the NRC.

27 The BPU would then have 90 days to review an expression of  
28 interest and would be authorized to grant provisional qualification  
29 status to those projects that sufficiently meet the BPU’s criteria, are  
30 reasonably likely to significantly contribute to meeting the State’s  
31 energy reliability, resilience, and capacity needs, and provide a net  
32 benefit to ratepayers. The BPU would then negotiate and enter into  
33 a stipulation concerning the operation date of the facility, the  
34 construction cost of the facility, Reliability Capacity Certificate  
35 (RCC) value and payment schedule, and additional items  
36 enumerated in the bill. The RCC would be a certificate, issued by  
37 the BPU or its designee, representing the environmental attributes  
38 of one megawatt hour of electric generation from an advanced  
39 nuclear energy project that participates in the program. The bill  
40 would direct the BPU to require electric public utilities to purchase  
41 a certain number of RCCs each year in order to provide revenue to  
42 advanced nuclear energy projects. Under the program, some or all  
43 revenues earned by an advanced nuclear energy facility from the  
44 sale of energy, capacity, or ancillary services would be returned to  
45 New Jersey ratepayers.

46 After entering into a stipulation with a provisionally qualified  
47 project, the BPU would be authorized to issue a final board order  
48 approving the project. The bill would require the BPU to ensure

1 that each approved project meets certain conditions, including that  
2 the entity proposing the project demonstrates financial integrity and  
3 sufficient access to capital. The bill would require the BPU to  
4 consider certain items when evaluating the reasonableness of a  
5 proposed RCC price and schedule. The bill would also require the  
6 BPU to review and approve any proposal for a participating  
7 advanced nuclear energy project to sell electricity to a co-located  
8 energy user or to any end user through a direct power purchase  
9 agreement.

10 Finally, the bill would authorize the BPU to adopt rules and  
11 regulations that are effective immediately upon filing with the  
12 Office of Administrative Law, in order to implement the bill's  
13 provisions. These rule and regulations could remain effective for  
14 18 months, after which the BPU would be required to readopt them  
15 in accordance with the procedures of the "Administrative Procedure  
16 Act," P.L.1968, c.410 (C.52:14B-1 et seq.).